

Public Document Pack



**Service Director – Legal, Governance and
Commissioning**

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Friday 24 August 2018

Notice of Meeting

Dear Member

Overview and Scrutiny Management Committee

The **Overview and Scrutiny Management Committee** will meet in the **Council Chamber - Town Hall, Huddersfield** at **11.00 am** on **Monday 3 September 2018**.

This meeting will be webcast live and will be available to view via the Council's website.

The items which will be discussed are described in the agenda and there are reports attached which give more details.

A handwritten signature in black ink, appearing to read "Julie Muscroft", on a light-colored background.

Julie Muscroft

Service Director – Legal, Governance and Commissioning

Kirklees Council advocates openness and transparency as part of its democratic processes. Anyone wishing to record (film or audio) the public parts of the meeting should inform the Chair/Clerk of their intentions prior to the meeting.

The Overview and Scrutiny Management Committee members are:-

Member

Councillor Julie Stewart-Turner

(Chair)

Councillor Gulfam Asif

Councillor Cahal Burke

Councillor Elizabeth Smaje

Councillor Rob Walker

Agenda

Reports or Explanatory Notes Attached

	Pages
1: Minutes of Previous Meeting	1 - 6
<p>To approve the Minutes of the meeting of the Committee held on 16 July 2018</p> <p>Contact: Penny Bunker – Governance and Democratic Engagement Manager</p> <hr/>	
2: Interests	7 - 8
<p>The Councillors will be asked to say if there are any items on the Agenda in which they have disclosable pecuniary interests, which would prevent them from participating in any discussion of the items or participating in any vote upon the items, or any other interests.</p> <hr/>	
3: Admission of the Public	
<p>Most debates take place in public. This only changes when there is a need to consider certain issues, for instance, commercially sensitive information or details concerning an individual. You will be told at this point whether there are any items on the Agenda which are to be discussed in private.</p> <hr/>	
4: Scrutiny of Crime and Disorder - Domestic Abuse	9 - 48
<p>To consider domestic abuse in Kirklees and the partnership approach to addressing the issue.</p> <p>Contact: Saf Bhuta, Head of Safeguarding and Quality and Alexia Gray, Service Manager, Domestic Abuse and Safeguarding Partnerships. Tel: 01484 221000</p> <hr/>	

5: Approval of Scrutiny Work Programme 49 - 52

To approve the final version of the work programme for the Economy and Neighbourhoods Scrutiny Panel for the 2018/19 municipal year.

Contact: Cllr Rob Walker / Richard Dunne, Principal Governance and Democratic Engagement Officer Tel: 01484 221000

6: Appointment of Interim Co-optee 53 - 56

To appoint an interim co-optee to the Health and Adult Social Care Panel

Contact: Richard Dunne, Principal Governance and Democratic Engagement Officer

7: Scrutiny Lead Member Update Reports 57 - 66

To receive highlight reports on scrutiny work since April 2018

Contact: Penny Bunker, Governance and Democratic Engagement Manager

8: Forward Agenda Plan / Date of next meeting Committee meeting dates 2018/19 67 - 70

To note the forward agenda plan for meetings of the Scrutiny Committee.

To note that the next meeting of the Committee will be held on Monday 1 October 2018.

Contact: Penny Bunker, Governance & Democratic Engagement Manager. Tel: 01484 221000.

Contact Officer: Penny Bunker

KIRKLEES COUNCIL

OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE

Monday 16th July 2018

Present: Councillor Julie Stewart-Turner (Chair)
Councillor Gulfam Asif
Councillor Cahal Burke
Councillor Elizabeth Smaje
Councillor Rob Walker

In attendance: David Hamilton, Director of Transformation

12 Minutes of Previous Meeting

The Minutes of the meeting held on 15 June 2018 were approved as a correct record.

13 Interests

No interests were declared.

14 Admission of the Public

It was agreed that all agenda items would be considered in public session.

15 Transformation Programme

The Scrutiny Committee received an overview of transformation within Kirklees Council during 2017/18, including the achievements and lessons learned. Mr David Hamilton, Director of Transformation, attended the meeting to give a presentation and discuss issues arising with the Management Committee. The Management Committee noted that this was an interim report as officers were in the process of reviewing all work streams and preparing an annual report to reflect the work during 2017/18 municipal year. It was agreed that the annual report would be considered at a future meeting of the Management Committee.

In introduction, the Committee noted that transformation work contributed towards the achievement of the seven shared outcomes agreed in 2016 by partners across the Kirklees District. These were:

- Children
- Healthy
- Achievement
- Safe and Cohesive
- Economic
- Clean and Green
- Independent

Overview and Scrutiny Management Committee - 16 July 2018

The need to focus on savings had been the primary driver for transformation activities over the last 18 months through financial necessity. Moving into the next phase on a firm financial foundation, there was the option to be more creative and innovative in the Council's transformation work and working with partners to align to the Kirklees outcomes.

Mr Hamilton continued to explain the scope and approach to the Transformation Portfolio for 2017/18 which included the governance arrangements, the council wide savings context and details of the projects and financial achievements.

It was noted that an area of challenge moving forward was to more effectively engage on transformation with Councillors, partners, staff and service users. It was felt that this was an area for improvement within the councils approach.

The Committee noted that between 2011 and 2017 £129m had already been saved. In 2017/18, £55.6m had been saved and a further £29m would need to be saved by 2020. Mr Hamilton reminded the Committee of the work of Deloitte's who had supported the Council in identifying the themed areas for improvement and ensuring effective governance through the Transformation Programme.

In considering the presentation, the Scrutiny Committee was concerned that people could see individual projects but did not have a whole view of the programme and how transformation linked across the organisation. It was felt that Councillors had very limited information about ongoing work which was in the public domain. Mr Hamilton acknowledged that engagement had to be undertaken in a timely way, particularly with Councillors and the Programme Board was looking to redesign the approach. One of the proposals was to look at workshops for Councillors to give them time to talk through proposals and influence them at an early stage.

In considering the savings still to be achieved by 2020 and the ongoing transformation work, Councillors asked about how those savings would be made and what impact they would have. Mr Hamilton indicated that work was underway on a new scope to identify those changes but there were still further areas of work within Adults and Children's Services. As well as savings there was the need to consider where investment was required in some areas.

The Management Committee agreed that at a future meeting the scope, containing a new set of priorities for work over the next 2-3 years, should be considered.

The Committee emphasised the need for areas of transformation to 'link up', for example the work regarding corporate procurement linking to the developing Economy Strategy. Councillors had found that the transformation in one area of the Council could have a negative impact on what another area of the Council was trying to achieve. It was agreed that the Council needed to get smarter at identifying the interdependencies and cross cutting areas of transformation to mitigate some of the conflicts were being experienced in some areas.

In discussing the transparency of the transformation work Councillors also wanted to understand the decision making pathways and see a clear approach to engaging

Overview and Scrutiny Management Committee - 16 July 2018

Councillors in the development of proposals. It would also be helpful to have indicative timescales on projects so that Scrutiny could get involved in a timely way.

Mr Hamilton continued to highlight the case studies within the presentation which set out transformational progress in areas such as Adult Social Care and the Children's Front Door, Duty and Advice Team. The Committee then looked at feedback from senior officers and Councillors about their experience of transformation in 2017/18. Online surveys and direct interviews had been carried out to enable people to comment on their thoughts and experience. Conclusions indicated that the transformation portfolio needed to be flexible and agile and focused on the areas of highest priority to the organisation. There needs to be ownership across the Council with service management and staff being equal partners in transformation. It was also found that the transformation team needed to clarify and enhance its offer to respond to changing demands. Governance arrangements needed to continue to be robust but agile.

The closing slide of the presentation advised that the Council's new Corporate Plan introduced the approach known as "We're Kirklees" which built on the previous "New Council" approach and emphasised working with people rather than doing to them. This also included working with partners in recognising the importance of local identity and how it differed in different places. There followed a discussion on how easy it was for the public to feedback on services as they received them. It was felt that the approach to feedback was piecemeal and that the Council should encourage comments on services as a means of continual improvement. Mr Hamilton indicated that quality assurance was an issue under consideration.

The Committee explored the challenges for those people who wanted to speak directly to resolve concerns and struggled with online provision. Residents were worried about there being an alternative option for them to be able to get in contact and discuss a concern. Feedback to Councillors indicated that people often felt frustrated and gave up rather than try to navigate to get to speak to a person. It was felt that whilst the My Kirklees Account was seen as an opt-in alternative for citizens, they were unable to access some requirements without having an account, thereby feeling forced into that direction. Mr Hamilton emphasised that the Council wanted to manage the amount of calls by reducing more routine requests through electronic options, leaving those issues requiring person to person discussion to progress.

The Committee welcomed the move towards co-creating solutions and moving outside of the Council in taking options forward. The Committee view was that it was important to engage with partners and learn from others but also to involve frontline staff, Councillors and community partners.

RESOLVED -

(1) That David Hamilton, Director of Transformation be thanked for attending the meeting and providing an overview of transformation activity in 2017/18, including achievements and learning.

(2) That David Hamilton provide a further update report later in the Autumn, including the Annual Report for Transformation and draft strategic documents such as the engagement plan.

16 Scrutiny Work Programmes

The Scrutiny Management Committee gave consideration to the final versions of 3 of the Scrutiny Panel work programmes for the 2018/19 Municipal Year. It was noted that Economy and Neighbourhood Scrutiny Panel would be meeting shortly to finalise its proposed work programme which would be presented to the Scrutiny Committee for approval on 3 September 2018.

Councillor Gulfam Asif, Lead Member explained the areas of consideration for the Corporate Scrutiny Panel which included the Libraries Review and 2 of the Transformation Programme work streams. A suggestion had also been made to look at the Land Lettings Policy to explore why the current council policy treated community groups the same as commercial lettings. It was suggested that this conflicted with the Communities' Strategy. The Committee noted that a number of activities had been identified in respect of scrutiny of financial issues which included looking at financial planning, financial management, savings and efficiency plans and citizen participation. It was noted that the Panel had already planned finance training to support this work.

In respect of the Children's Scrutiny Panel, the Panel had already started its work with an initial look at the draft Sufficiency Policy and early proposals regarding home to school transport. Councillor Cahal Burke, Lead Member took the Committee through those issues that had been identified for the coming year. It was noted that in some areas the specific focus of the Scrutiny Panel was to be formalised.

In considering the proposed work programme it was noticed that all age disability overlapped between the Adults and Childrens Scrutiny Panel and it was agreed that the Lead Members should ensure that duplication was avoided and discuss how to approach the issue.

The Committee continued to look the Health and Adult Social Care Scrutiny Panel work programme for 2018/19. It was noted that there had been a very small number of additions to the draft that was considered at the previous meeting, including a suggestion that a meeting be dedicated to mental health discussions.

RESOLVED -

(1) That the work programmes for the following Scrutiny Panels be approved:

Childrens
Health and Adult Social Care
Corporate

(2) That following the first meeting of the Economy and Neighbourhoods Scrutiny Panel, the draft work programme be considered at the next meeting of the Committee.

17 Forward Agenda Plan / Date of next meeting Committee meeting dates 2018/19

The Management Committee considered the forward agenda plan for the Management Committee which included a workshop on the Cohesion and Integration Strategy, an update on the Play Strategy, crime and disorder and flood

Overview and Scrutiny Management Committee - 16 July 2018

risk management discussions. There would also be Lead Member update reports throughout the year.

It was noted that the next meeting of the Management Committee would be held on 3 September 2018. It would begin with an informal workshop at 9.30am followed by the public meeting at 11.00am.

RESOLVED -

(1) That the proposed agenda plan for the Scrutiny Committee be approved.

(2) That the next meeting of the Committee be held on 3 September 2018 commencing at 9.30am.

(3) That the Governance Manager investigate the option to set up an additional meeting on 1 October 2018 and confirm arrangements with Committee Members as soon as practicable.

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KIRKLEES COUNCIL			
COUNCIL/CABINET/COMMITTEE MEETINGS ETC			
DECLARATION OF INTERESTS			
Overview & Scrutiny Management Committee			
Name of Councillor			
Item in which you have an interest	Type of interest (eg a disclosable pecuniary interest or an "Other Interest")	Does the nature of the interest require you to withdraw from the meeting while the item in which you have an interest is under consideration? [Y/N]	Brief description of your interest

Signed: Dated:

NOTES

Disclosable Pecuniary Interests

If you have any of the following pecuniary interests, they are your disclosable pecuniary interests under the new national rules. Any reference to spouse or civil partner includes any person with whom you are living as husband or wife, or as if they were your civil partner.

Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner, undertakes.

Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses.

Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority -

- under which goods or services are to be provided or works are to be executed; and
- which has not been fully discharged.

Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.

Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.

Any tenancy where (to your knowledge) - the landlord is your council or authority; and the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.

Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -

- (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
- (b) either -

the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or

if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

Name of meeting: 3rd September 2018
Date: 22nd August 2018
Title of report: Crime and Disorder - Domestic Abuse

Purpose of report

This report is to consider the issue of domestic abuse in Kirklees and the partnership approach to tackling this.

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Not applicable
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	No
The Decision - Is it eligible for call in by Scrutiny?	Report requested by Scrutiny
Date signed off by <u>Strategic Director</u> & name	Richard Parry, Strategic Director – 22/08/2018
Is it also signed off by the Service Director for Finance IT and Transactional Services?	Amanda Evans, Service Director – 20/08/2018
Is it also signed off by the Service Director for Legal Governance and Commissioning Support?	N/A
Cabinet member portfolio	Cllr Naheed Mather

Electoral wards affected: All

Ward councillors consulted: N/A

Public or private: Public

1. Summary

This report has been prepared to update the Overview and Scrutiny Management Committee about the issue of domestic abuse in Kirklees and the partnership response to this. The following sections are detailed under item 2:

- Strategy and Background Information
- National Picture and Current Position
- Prevalence
- Governance
- Budget and Staffing
- Risk Assessment and Partnership Response
- Key Achievements
- Key Challenges / Risks

2. Information required to take a decision

A decision is not required but the following provides more detailed information on the issue as referenced above:

2.1 Strategy and Background Information

The Kirklees Domestic Abuse Strategy 'Taking up the Challenge Towards Freedom 2015- 18' was produced in collaboration with key partners and based on an analysis of needs across Kirklees identified through the Domestic Abuse Needs Assessment (2015). The Strategy was agreed by the Domestic Abuse Strategic Partnership, endorsed by the former Safer Stronger Communities Executive, the Council's Directorate Management Group, Kirklees Integrated Commissioning Executive, the Adults' and Children's Safeguarding Boards and discussed at Huddersfield and North Kirklees Clinical Commissioning Groups (CCGs) in November 2015.

Please see Appendix 1 for the full strategy or: <https://www.kirklees.gov.uk/beta/adult-social-care-providers/pdf/kirklees-domestic-abuse-strategy.pdf>. The main outcomes to achieve in the strategy were set as follows:

- victims are safer
- children are safer
- victims have improved health and wellbeing
- victims have increased personal resilience
- victims live in safe, suitable and stable accommodation
- perpetrators are supported to address their behaviours

2.2 National picture and current position

Domestic Abuse is a key Government priority and, following the Kirklees Domestic Abuse Strategy being signed off in 2015, HM Government published their 'Ending Violence Against Women and Girls Strategy: 2016-2020'. It should be noted that HM Gov's Strategy is particularly focussed on women and, whilst it is widely accepted that domestic abuse is disproportionately gendered, both the West Yorkshire and Kirklees approaches are not limited to this as it was felt that local responses need to be considered across all demographics (many of whom could be considered 'hidden victims')

The Government has also strengthened legislation and statutory guidance throughout this period with the introduction of the offence 'Coercive Control' (to be able to prosecute an offender for their behaviour, even when physical violence may not have been present); the creation of Domestic Violence Protection Notices/Orders; working

with the Crown Prosecution Service to ensure that the level of risk and seriousness attached to stalking and harassment is given due regard and revising the Home Office Guidance for Domestic Homicide Reviews.

2.3 Prevalence (nationally and locally)

Domestic abuse remains prevalent (locally and nationally) and as such, remains a high priority for the Domestic Abuse Strategic Partnership to address across all services. National figures estimate that:

- 26% of women and 15% of men aged 16 to 59 had experienced some form of domestic abuse since the age of 16, equivalent to an estimated 4.3 million female and 2.4 million male victims (year ending March 2017 CSEW)
- This is a 20% rise in the reporting of domestic abuse related offences on the previous year. The ONS has attributed this to better identification of victims by police and improvements in reporting practice
- Domestic abuse related crime is 10% of total crime, an increase of 2% since the previous year (HMIC, 2015)
- The conviction rate in 2016-17 is 75.7% - the highest rate ever recorded (Crown Prosecution Service 2016-17, VAWG report, 10th edition)
- There were around 222,000 episodes where DA was cited as a factor by Children's Social Care: 28 new episodes every week in every LA (JTAI, 2015/16)
- 32% victims aged 16 - 59 sought medical assistance (equates to 486,720 victims). Of these, 13% sought assistance in A & E or hospital (CSEW, 2015/16)
- Domestic abuse is associated with depression, anxiety, PTSD and substance abuse in the general population (Trevillion, Oram, Feder & Howard, 2012. Experiences of domestic violence and mental disorders: A systematic review and meta-analysis)
- 85% of victims sought help five times on average from professionals in the year before they got effective help to stop the abuse (SafeLives IDVA National Dataset)

In Kirklees for 2017/18 there were:

- 9,649 police incidents and crimes reported (increase of 18.7% on previous year) with a
 - victim repeat rate of 45.5%
 - suspect repeat rate of 32.7%
 - child present at 26.5% of all police call outs relating to domestic abuse
- The Kirklees victim profile is likely to be a white female between 20 – 29 years
- The Kirklees suspect profile is likely to be a white male between 20 and 29 years
- The Kirklees Daily Risk Assessment Management Meetings (DRAMM) dealt with 2,186 high risk cases and 1,028 subsequently got referred to the full Multi-Agency Risk Assessment Conferences (MARAC) with a victim repeat rate of 38% (which is in line with national SafeLives data for an established MARAC)

2.4 Governance

The area of Domestic Abuse is governed by the Kirklees Communities Board and is a priority in the Safer Kirklees Partnership Plan under the strand of 'Protecting People from Harm.' Given the cross cutting nature of Domestic Abuse and the impact this has on all communities and groups of people, it is also linked to the key objectives set out in the Safeguarding Adults Board Strategic Plan; the Children's Safeguarding Board's Business Plan as well as complementing wider Kirklees strategic groups such as the Health & Wellbeing Board and other connected agendas (Child Sexual Exploitation, Prevent, Modern Day Slavery and Female Genital Mutilation).

Reducing the prevalence of Domestic Abuse is a key priority for Kirklees and the main group established to lead on implementing the Kirklees Domestic Abuse Strategy and associated action plans is the Domestic Abuse Strategic Partnership (DASP). The DASP is an effective, multi-agency group of senior representatives from all relevant agencies and is committed to addressing the impact of domestic abuse in Kirklees.

There are also a number of operational subgroups that feed into this group, namely the Domestic Abuse Forum; the Daily Risk Assessment Management Meetings (DRAMM) and Multi-Agency Risk Assessment Conferences (MARAC) Steering Group and the Honour Based Abuse and Forced Marriage Steering Group. In addition to this, Domestic Abuse is considered and tackled at a regional level through the Office of the Police and Crime Commissioner's (OPCC) Domestic Abuse and Sexual Violence Board where Kirklees are active members. Please see Appendix 2 for the full governance structure.

2.5 Budget and staffing

The overall domestic abuse budget for Kirklees Council in 2017/18 was £1,009,425 which includes:

- Local Authority staffing costs
- Independent Domestic Violence Advocates (IDVA) contract (jointly funded)
- Supporting People contracts

In addition to this, all partner agencies have generic safeguarding leads and West Yorkshire Police have a Domestic Abuse Hub within Kirklees dedicated to this agenda.

2.6 Risk Assessment and Partnership Response

Over the lifetime of the current Domestic Abuse Strategy, there has been significant progress made in how domestic abuse is tackled locally. Kirklees are also fortunate to have excellent third sector providers embedded within communities who are able to (and in some cases, commissioned to) provide high quality services for all levels of need.

The main tool when assessing the risk posed to victims and families experiencing domestic abuse is the nationally accepted Domestic Abuse Stalking and Harassment (DASH) Risk Assessment which takes into account the circumstances; the feelings of the victims, impact on children, the behaviour of the perpetrator and links with stalking and harassment. It enables practitioners to assess risk and potential escalation before a 'grading' is given which then determines the next course of action.

In October 2016, Kirklees established a Daily Risk Assessment Management Meeting (DRAMM) which means that every working day, a small group of core agencies assess the medium and high risk incidents and crimes that have occurred within the previous 24 hours based on the DASH referrals. This means that an immediate safeguarding response can be provided and services can act quickly when there are children and/or vulnerable adults involved.

All cases are then categorised and referred to the fortnightly Multi-Agency Risk Assessment Conference (MARAC) for further review/update/action from all agencies. This also allows the risk level to be escalated or de-escalated based on information from submitted by other agencies. This process is aligned with the Adult's and Children's Front Doors and Safeguarding and Social Care assessments. A critical

partner in this process is Pennine Domestic Violence Group (who are commissioned for the Kirklees IDVA contract) as they operate internally using a Hub Model (LiveSafe) which means that cases can be dealt with at crisis (ie. accessing refuge or IDVA support to proceed to prosecution), or at medium level with the aid of support workers (such as target hardening) or through basic telephone support.

The Police Domestic Abuse Hub is based at Civic Centre 1 and builds on the partnership arrangements established through the former MASH (now Duty and Advice). The MARAC Co-ordinator and Domestic Abuse Workers are also located there for improved information sharing and response. This enhances and forms better pathways between Adults and Children's Social Care as well as allowing decision making to be shared and defensible to reduce the number of cases being referred into statutory services when actually another response, such as support from a midwife or substance misuse service, may be far more appropriate and likely to lead to a better outcome.

2.7 Key achievements

There has been a great deal of progress made within Kirklees as a result of the 2015-18 strategy which has been driven by the Domestic Abuse Strategic Partnership Group and made possible by the commitment of all partners to this agenda. Notable achievements are outlined as follows:

- Award winning awareness raising campaigns 'It's Never Ok' (generic and focussed on pregnancy). Also linked in to all regional campaign work (such as 3rd Party Reporting, Valentine's Day, World Cup and Christmas periods)
- Expansion of the IDVA contract which has seen much improved support for victims and created partnerships in areas that previously struggled, ie A & E. Also providing IDVAs to attend police call outs in police cars on Fri/Sat evenings as part of the Police Transformation Fund. This contract is currently being evaluated and will be shared with the Communities Board
- Roll out of Operation Encompass (schools being notified of domestic abuse incidents/crimes from the day before where children were involved)
- White Ribbon accreditation received in July 2018 which was celebrated by Kirklees hosting a regional event attended by the OPCC
- Significantly improved training offer across the partnership (both generally and with legislative specific courses, such as identifying Controlling Coercive behaviour)
- Stronger Families' commitment to the agenda and creation of innovative programmes to deal with changing landscape
- Ongoing strong partnership working and commitment to national research and best practice, including accessing funding for cross border, regional work
- Continued oversight and quality assurance of the Domestic Homicide Review process. Home Office have been complementary on the quality of reports and learning which raises the profile of Kirklees' reputation

2.8 Key challenges/risks

Whilst there has been some progressive work against the strategy achieved through the Domestic Abuse Strategic Partnership, there have also been some challenges which have hindered progress towards achieving positive outcomes. These are outlined below:

- Volume and breadth of the agenda. Because the remit of domestic abuse is wide and prevalence/reporting rates continue to rise, meeting the rising demand with current levels of capacity and service provision is proving challenging across the partnership

- Statutory partner agencies in Kirklees are committed to initiatives and risk assessment processes, however, all agencies are faced with resource pressures and this presents a challenge for services to support critical processes (such as DRAMM).
- Because of the resource pressures and high demand volumes, capacity/resources tend to be directed to high risk cases/crisis, leaving very little for preventative work
- Opportunities to strengthen interfaces with some key services has been difficult at times due to service specific priorities creating competing demands. However, the Domestic Abuse Strategic Partnership has continued to engage with all services in a bid to alleviate these
- Perpetrator programmes. Kirklees does have one Perpetrator Programme operating for medium to high risk perpetrators but the other programme commissioned by the OPCC (for low to medium risk perpetrators) ceased in 2017. The biggest impact of this was the work that had been developed as part of the conditional cautions (linking into early intervention) but until anything else is commissioned at a regional level, this continues to be a gap
- Welfare reform is having an impact on staff and service users alike. Staff have quickly had to get to grips with Universal Credit and constantly changing advice around immigration status, access to benefits and specialist knowledge with the housing and homelessness agendas. This is particularly challenging when victims present and have no recourse to public funds.

3. Implications for the Council

None – challenges / risks outlined in section 2.8 above

3.1 Early Intervention and Prevention (EIP)

3.2 Economic Resilience (ER)

3.3 Improving Outcomes for Children

3.4 Reducing demand of services

3.5 Other (eg Legal/Financial or Human Resources)

4. Consultees and their opinions

Domestic Abuse Strategic Partnership

5. Next steps

The Domestic Abuse Strategic Partnership is currently undertaking a review of the existing strategy based on the principles of Outcome Based Accountability to support the development of a refreshed strategy from 2018 onwards (end date tbc). Early indications of what is likely to be prioritised in the new strategy based on work to date and consultation with partners includes:

- Ensuring that the voice of the victim/survivor informs the strategy through consultation and research
- Developing the data and outcomes framework to improve performance measurements and provide better accountability

- Securing ongoing IDVA provision and commitment to MARAC sustainability
- Increasing offer for early intervention and prevention work
- Engaging with the with the work/development in Community Plus and Schools as Community Hubs
- Working with 'Hidden Victims' ie. LGBT and male victims
- Increasing opportunities through WY and local bids for accommodation and children affected by domestic abuse
- Improving opportunities to share learning and best practice through Domestic Homicide Reviews, the Crown Prosecution Service's Scrutiny Panel and the OPCC's Police Domestic Abuse Scrutiny Panel

5.1 Timescales

It is anticipated that the first draft of the new Strategy will be available late autumn 2018 and there will then be a period of engagement with members, senior leaders, relevant boards and groups before final sign off which is anticipated to be spring 2019.

6. Officer recommendations and reasons

That the Overview and Scrutiny Management Committee:

- Notes the progress of work undertaken to address priorities in the Strategy
- Notes the challenges and risks outlined in the report

7. Cabinet portfolio holder's recommendations

The Cabinet Portfolio Holder recommends that the Overview and Scrutiny Management Committee:

- Notes the progress of work undertaken to address priorities in the Strategy
- Notes the challenges and risks outlined in the report

8. Contact officers

Saf Bhuta, Head of Service for Safeguarding and Quality

Alexia Gray, Service Manager for Domestic Abuse and Safeguarding Partnerships

9. Background Papers and History of Decisions

- Appendix 1 - Kirklees Domestic Abuse Strategy – 'Taking up the Challenge Towards Freedom 2015 – 18'
- Appendix 2 – Domestic Abuse Governance Structure

10. Service Director responsible

Amanda Evans – Service Director for Adult Social Care Operations

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Kirklees Domestic Abuse Strategy 2015-2018

Taking up the challenge

Towards freedom



Kirklees Council working in partnership with Pennine Domestic Violence Group, West Yorkshire Police, NHS, Kirklees Neighbourhood Housing, Locala, Lifeline/On TRAK, Kirklees Probation Community Rehabilitation Company, University of Huddersfield, Kirklees College and voluntary and community organisations to raise awareness and prevent domestic abuse.

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Introduction to the Domestic Abuse Strategy 2015-18

Domestic abuse has a major impact on children, young people, adults and communities in Kirklees. Children are present in a third of local domestic abuse incidents and girls aged between 16 and 19 years are increasingly at risk. Domestic abuse affects people from all communities and backgrounds and victims are often affected by other complex issues such as poverty, mental ill health, alcohol and drug misuse and poor parenting. There are significant costs involved in addressing domestic abuse and this usually includes providing support to families in crisis where domestic abuse is a key feature.

Domestic abuse is a priority for Safer Kirklees and has been identified as a key theme in the Safer Kirklees Partnership Plan. Local partners have adopted an integrated approach to implementing strategies to address domestic abuse and linked areas of work around forced marriage, child sexual exploitation and human trafficking. We aim to protect people from serious harm by preventing domestic abuse; we will also support frontline workers and communities to recognise the early indicators of abuse and understand the services available to support victims.

This new three year Domestic Abuse Strategy has been developed by the Domestic Abuse Strategy Partnership which is made up of partners from the Council, Police, Health Services, the Probation Service and the voluntary sector. It has built on national guidelines and policies and the Domestic Abuse Needs Assessment undertaken by Kirklees Public Health earlier this year; it links to wider Kirklees strategies including the Safer Kirklees Plan, Joint Health and Wellbeing Strategy and the work of the Local Safeguarding Children's Board and Adults Safeguarding Board.

This document sets out our vision and objectives to reduce the incidence and impact of domestic abuse in Kirklees. Due its cross cutting impact, we have adopted a strong multi-agency approach and in line with local strategies, there is a focus on early intervention and prevention as well as supporting to repeat victims whose lives are at risk and working with perpetrators to prevent re-offending. Support is provided when issues are first recognised, through to high risk cases where impact is likely to be significant. In the event of a domestic abuse homicide, the Council and its partners will undertake a review to consider how lessons can be learnt.

Amongst our partners, there is a real appetite to combine resources and efforts to improve outcomes for victims and children. We recognise the importance of targeted work to support families, children and young people, ethnic minority groups, lesbian gay bi-sexual and transgender groups and vulnerable adults, and we are using research and best practice leading to innovation and support for all involved.

We will monitor our progress and strive to reach outcomes that reduce the prevalence of this social issue and improve the quality of life of adults, children and families.



Councillor Graham Turner
Chair of Safer Kirklees

Vision

In Kirklees no one has to live in fear of domestic abuse and victims and their families are able to access high quality and timely support delivered by well-trained, supportive staff and volunteers who support people when risks are identified and impact is significant. Where there are early indicators of domestic abuse, early intervention and targeted services will aim to reduce the impact on adults, families and children.

Outcomes

The strategy will result in the following sustainable outcomes for individuals affected by domestic abuse in Kirklees:

- victims are safer
- children are safer
- victims have improved health and wellbeing
- victims have increased personal resilience
- victims live in safe, suitable and stable accommodation
- perpetrators are supported to address their behaviours

Strategic objectives

The following strategic objectives will support achievement of these outcomes:

- 1 Accurate data and intelligence regarding the prevalence of domestic abuse informs action locally
- 2 Public information campaigns raise awareness of domestic abuse, improve engagement, change social norms, challenge attitudes and behaviours reducing the incidence of domestic abuse. Specifically raise awareness of the impact of domestic abuse on children in the household and promote resilience and self-awareness in children and young people in Kirklees.
- 3 People who experience domestic abuse have timely access to justice and a range of appropriate services are available aimed to prevent further abuse and support those in greatest need. Integral to this framework for delivery is the early identification of perpetrators and referral into effective interventions and services which address the needs of children from households where there is domestic abuse.
- 4 All those who are likely to work with people affected by current or historic domestic abuse have access to learning and development as well as management support so they can respond appropriately to all members of the community including those with specific needs such as children and young people, adults at risk, ethnic minority groups and Lesbian, Gay, Bi-Sexual and Transgender (LGBT) adults
- 5 Smarter integrated commissioning approaches support sustainable and responsive services for those affected by domestic abuse in Kirklees

Introduction

Domestic abuse harms the whole of society and impacts across all sections of our local communities. It damages adults, young people and children and it has a significant impact on individual health and wellbeing and can seriously affect whole life experiences.

In response to *the Guide to Effective Domestic Violence Partnerships* produced by the national organisation Standing Together Against Domestic Violence, partners in Kirklees have developed this strategic response. It reflects the complexity of the agenda and recognises domestic abuse is the responsibility of all agencies with a remit for health, social care, crime and the prevention of homelessness. There is a commitment in Kirklees to strengthen the partnership approach to prevent neglect and abuse and safeguard children and adults. Partners involved in the production of this strategy recognise the importance of collaboration and are committed to shared responsibility and action across all sectors.

This strategy addresses issues surrounding domestic abuse experienced by a range of people; this includes women who are victims of male perpetrators. The Government's *End Violence Against Women and Girls (VAWG)* strategy was launched in 2011 and it sets the strategic framework to address all forms of violence against women and provides the current definition of the term domestic violence and abuse. Our work also recognises that victims are drawn from diverse backgrounds with wide ranging experiences and individual circumstances, in particular those from the Black and Minority Ethnic (BME) and LGBT communities.

Definition of domestic abuse

The current cross-government definition of domestic abuse is any incident or pattern of incidents of controlling, coercive, threatening behaviour, violence or abuse between those aged 16 or over who are, or have been, intimate partners or family members, regardless of gender or sexuality. Partners in Kirklees have agreed that these areas of abuse will be addressed through this strategy. The abuse can encompass, but is not limited to:

- psychological and emotional including verbal abuse
- physical
- sexual
- financial

This definition also acknowledges the coercive and controlling nature of abusers and reflects the demography of victims (16 - 19 year old girls who are most at risk). Controlling behaviour is a range of acts which make a person subordinate or dependent, by isolating them from support, exploiting them for personal gain, depriving them of independence, resistance and escape and regulating everyday behaviour. Coercive behaviour can be acts of assault, threats, humiliation and intimidation, or other abuse used to harm, punish, or frighten the victim. The current definition includes 'honour' based violence, female genital mutilation (FGM) and forced marriage.

Context

The Early Intervention Foundation (EIF) in 2014 highlighted the key forms of preventative services which address the specific challenges of domestic abuse; these include universal services which can embed understanding of good relationships in childhood, early intervention to support social and emotional skills and work to support victims, safeguard children and prevent recurrence.

Kirklees Domestic Abuse Strategy, in line with local priorities, recognises the importance of early intervention and prevention. Activities to deliver the strategy outlined in the annual action plan (*Appendix 1*) support work relating to:

- prevention including priorities around communication and awareness raising and education
- early resolution of issues when they first emerge through timely and effective referral into appropriate services
- partners working together to address problems, prevent escalation and respond to high risk cases

In 2013, the World Health Organisation (WHO) published its most comprehensive research to date into the global prevalence of Violence Against Women (VAW) and found that:

- worldwide, almost one third of all women who have been in a relationship have experienced physical and/or sexual violence by their intimate partner
- globally, as many as 38% of all murders of women are committed by intimate partners

Victims of domestic abuse are not confined to a particular gender, ethnic group or sexual orientation and abuse affects whole families, including children and the elderly. However, evidence does show that the majority of victims are women. Significant underreporting exists across all victims and prevalence data does not therefore accurately reflect the extent of domestic abuse; this applies equally to same sex relationships and the findings of the Coral project in 2014 by Leicester University into abusive behaviours amongst LGBT victims, identified other forms of abuse and highlights the need for sensitive services to address the specific issues faced within these communities.

Male victims are also subject to abuse by female perpetrators and specific provision needs to be developed to respond appropriately to men from different ages, backgrounds and sexual orientation. It is recognised locally that further targeted work and evidence-based approaches need to be undertaken to engage young people through schools, community provision, further education providers using innovative approaches and social media. To prevent the incidence of domestic abuse in the future, preventative work must be undertaken to change the social norms and reduce the number of children and young people being exposed to domestic abuse at home. Preventative work in this area will also address the increase in incidents of intergenerational violence involving adolescents and parents which impacts also on vulnerable adults.

There is increasing evidence locally and nationally of impact of the 'toxic trio' in cases of neglect and abuse; households where mental health, domestic abuse and drugs and alcohol abuse are all prevalent result in negative, long term outcomes for victims, children, families and the wider community. Victims of domestic abuse are also more likely to become homeless attempting to escape perpetrators within the household. Therefore adequate refuge accommodation and supported housing must be available locally to respond to these needs.

National statistics collated as part of the British Crime Survey (BCS) indicated that each year, over one million women in England and Wales become victims of domestic abuse and more than one in four women will be victims of domestic abuse in their lifetimes. The gendered pattern of violence and abuse against women and girls needs to be understood and acknowledged. Men have a key role in challenging abuse and helping to change the attitudes and actions of their peers. It is recognised that domestic abuse occurs at a similar proportionate rate within lesbian, gay, bisexual, and transgender (LGBT) relationships as it does within heterosexual relationships, but these victims do not readily access mainstream services. Locally LGBT victims are not currently recorded and therefore it is not possible to quantify demand for services and identify gaps in provision.

It is widely recognised that the majority of those affected by domestic abuse do not report their experiences to the police and of those incidents reported to the police, only a minority are resolved through the criminal justice system. Whilst some victims will be supported where they meet safeguarding and risk thresholds, a significant number will not receive support. Therefore partner agencies have a significant role to play in addressing domestic abuse, whether the violence is reported to the police or not, particularly to intervene early and prevent further abuse.

Nationally published serious case reviews highlight that professionals may struggle to keep their focus on the child when they are working with families where there is domestic violence. Practitioners need to consider the daily experiences of children and the impact domestic violence makes on their lives. The reviews also highlight the need to engage with men living in the family home and ensure they see the mother alone avoiding assumptions on the mother's ability to protect her children. Professionals need to be aware that women who suffer domestic violence may find it difficult to ask for help and then use services.

Current picture in Kirklees

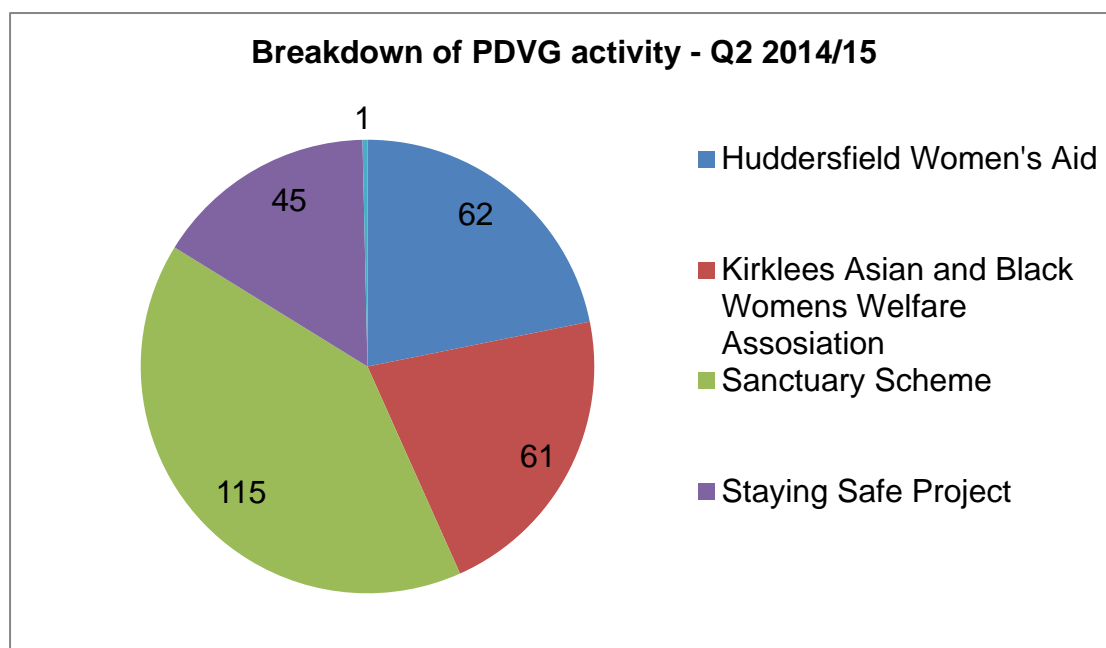
Using the BCS methodology and recent national statistics it is estimated that in Kirklees in 2013/14 12,020 adult women and 8,501 adult men may have been victims of domestic abuse; this figure is expected to have risen in 2014/15 and statistics will soon be updated. During the previous twelve months West Yorkshire Police data shows that in Kirklees 5,624 domestic incidents reported to the police could be classified as domestic abuse but this figure is likely to be significantly understated. Using police data and BCS methodology to calculate local prevalence in Kirklees, it is estimated that reporting could be as low as 18.8%, suggesting the problem is more acute locally than at a national level.

In Kirklees agencies record domestic abuse disclosures in different ways so to establish prevalence estimates were calculated as part of a recent Domestic Abuse Needs Assessment undertaken by Kirklees Public Health. This process has identified that a priority for future work will be to establish consistent recording of data and produce annual reports which better reflect the levels of domestic abuse and accurate numbers of incidents.

As part of the Needs Assessment estimates of incidents were made based on data gathered from reported police incidents, the council's Care First system, specialist initiatives such as the Independent Domestic Violence Advocacy Service (IDVAS), Multi-Agency Risk Assessment Conferences (MARACs) and Pennine Domestic Violence Group (PDVG). The data below provides an indication of the prevalence of domestic abuse locally and starts to map demand for services:

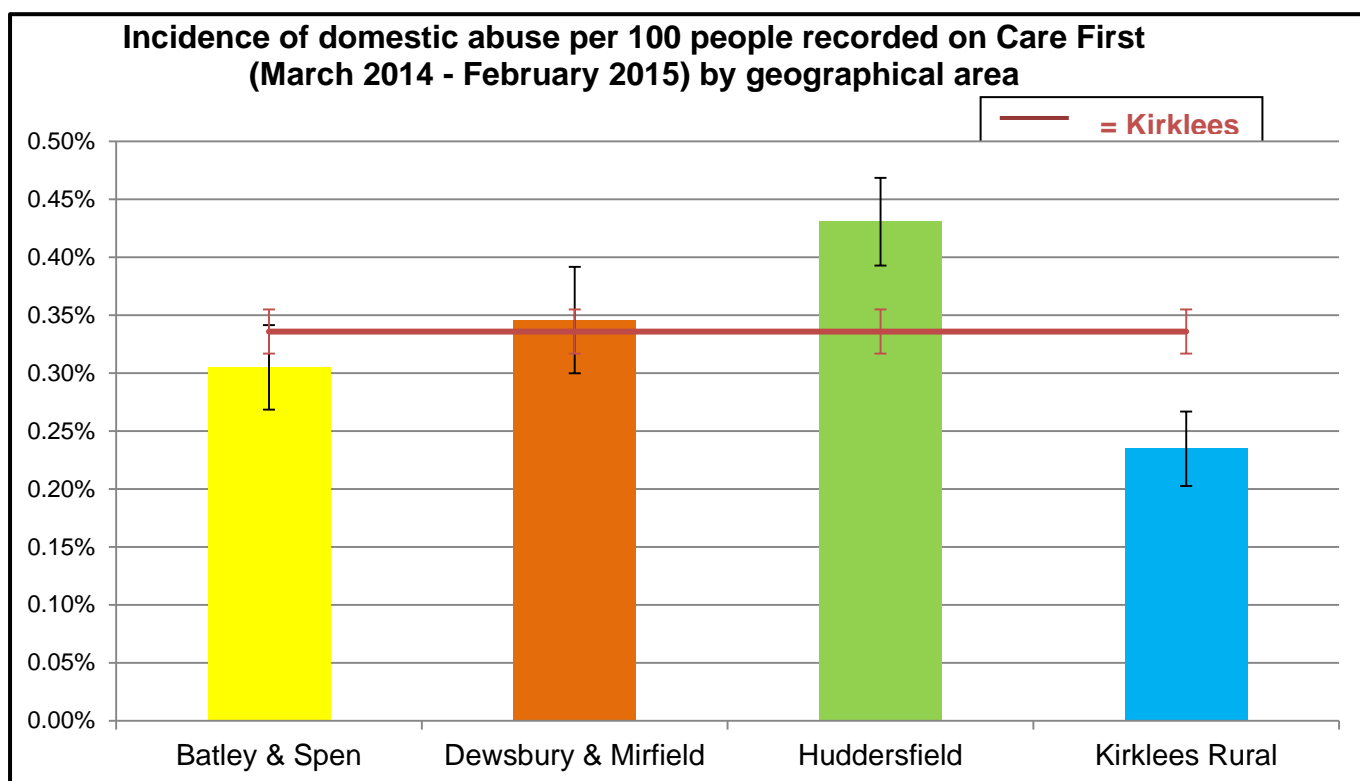
- MARACs are held when there is a high risk to the victim of injury or serious harm. Data for 2014/15 shows that Kirklees MARAC heard 597 high risk adult cases (involving 754 children) with a repeat referral rate of 36%
- data from Integrated Domestic Abuse Team (IDAT) for 2014/15 indicates during the 12 month period there were 930 initial contacts relating to domestic abuse, 74% female, 23% male and 3% not known
- based on police data (although there will be variations across Kirklees) the profile of victims and perpetrators suggested that the typical victim is most likely to be a 20-29 year old white UK female victim and the perpetrator a white UK male aged 20-41. The most likely type of abuse is a verbal dispute
- children are present at a third of incidents
- victims of domestic abuse homicides are predominately female

Data from Pennine Domestic Violence Group, Kirklees' specialist voluntary sector provider, reported in 2014/15 that there were 919 referrals into the services for outreach support or refuge accommodation. During a 3 month period in 2014/15 284 individuals were referred into the service and the service took approximately 1,500 advice calls by telephone. The breakdown of services provided is shown below:



Geographical issues

It has been possible to map the incidence of domestic violence across areas of Kirklees by analysing data from the council's Care First system. However, it should be noted that the data below is limited to the amount of data recorded by local services and will be reflective of the general under-reporting of domestic abuse across the country.

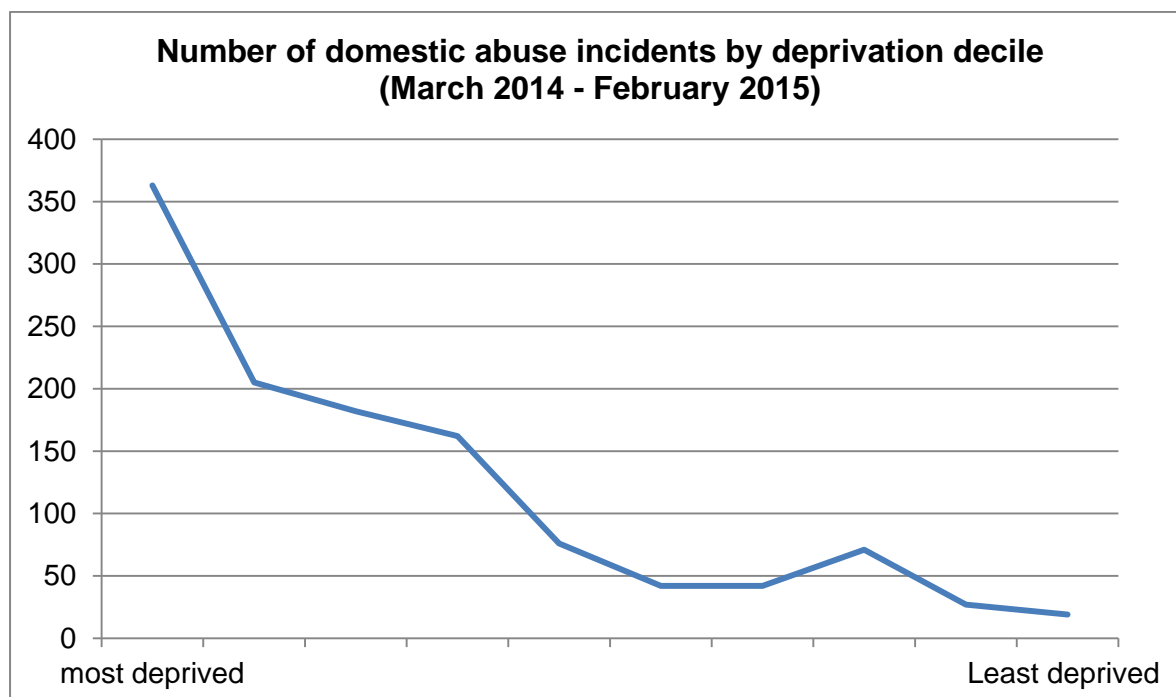


The above table shows incidence per 100 people based on records on Care First citing domestic abuse. Comparing incidence with the concentration of people living in these areas, domestic abuse is significantly more prevalent in Dewsbury, Mirfield and Huddersfield, slightly more in Batley than would be expected and Kirklees Rural estimates are in line with the representation in the local population. Huddersfield has the largest population and also the highest incidence per thousand people and services should be weighted accordingly to meet the needs in this area of Kirklees.

The numbers of incidents recorded within the council's information system are less than a quarter of those identified by the police and therefore the database cannot be regarded as entirely representative of the current situation. There is a need to address domestic abuse across all communities in Kirklees and ensure appropriate provision is made for those affected, regardless of geographical location.

Deprivation is an underlying factor in many of the triggers of domestic abuse and there is a clear correlation between the Index of Multiple Deprivation (IMD) scores at ward level and the incidence of domestic abuse. (IMD scores measure levels of income, employment, health, education, skills and training, barriers to housing, crime and the living environment). It is also recognised that the benefit changes and effects of long term unemployment may impact on future levels of domestic abuse.

Higher levels of deprivation are associated with a higher incidence of recorded domestic abuse as can be seen in the chart below:



Demographic information

Men

Current national strategies support the premise that domestic abuse disproportionately impacts women and girls. Data from West Yorkshire Police shows that 17.4% of all incidents, regardless of level of assessed risk, were reported by men, whilst MARAC data (high-risk cases only) for the same period reported only 7% of all referrals were male and IDAT data shows 23% of initial contacts were received by men. This is indicative of underreporting of high risk incidents involving men who are victims of female perpetrators and victims within LGBT relationships and will require effective awareness raising and targeted interventions to increase confidence in reporting.

Children and Young People

The Research in Practice review into the effects of domestic violence/abuse on children/young people in 2011 found that almost a quarter of young adults in the UK have witnessed domestic violence during their childhood, and almost 1 in 20 (4.5%) children and young people in the UK have experienced severe forms of domestic violence. Whilst the Children & Young People Survey undertaken in Kirklees in 2014 did not specifically ask about domestic abuse, the survey in 2009 of 3137 pupils showed that 9.6% of children surveyed had worried about violence at home at least once during the previous year.

During the period 2014/15, Kirklees Duty and Assessment Service received 2712 initial contacts regarding children and in 943 of these contacts, domestic abuse was the presenting issue. It is also estimated based on Child Protection and Review Unit data that between 40% to 50% of all children on a child protection plan will be affected by domestic abuse issues at home.

Locally, abuse between young people aged 16-18 is more noticeable and the number of young Asian girls coming forward is also increasing.

Age

Research conducted in 2007 by national Women's Aid found that older people were less likely to identify themselves as victims of abuse and consequently less likely to disclose their experiences to services. They are likely to have experienced abuse over a long period and also can be financially dependent on partners and feel unable to escape abuse. This research concluded that special consideration should be given to the specific needs of this cohort.

Age profile of domestic incidents in Kirklees May 2014 to April 2015

Age range	Total	Percentage
Incidents where under 16s were present at domestic abuse incidents involving two adults	158	2.8%
16-19	448	8%
20-29	1946	34.6%
30-39	1405	25%
40-49	1048	18.6%
50-59	399	7.1%
60-69	146	2.6%
70+	74	1.3%
Total	5624	100%

Source: West Yorkshire Police

Intergenerational domestic abuse

There is a growing incidence of domestic abuse by children against their parents. In Kirklees this issue has been identified through monitoring of cases in Children and Adults Social Care, Pennine Domestic Violence and a significant number of the Stronger Families cohort of parents have reported abuse from their children. Where the perpetrator is a child, he/she may also have control over the parents and the issue is different from abuse experienced from a partner, as the victim is often unable to sever the lifelong ties with the child concerned.

Health Issues

Domestic abuse results in long term physical and mental health conditions and a higher use of health services by victims and their families. Locally, it has been recognised that some victims living in more affluent areas of Kirklees, may not present to domestic abuse services but may disclose abuse to their general practitioners. The impact of post-traumatic stress disorder on members of the armed forces and their families has also been recognised and the Government has

produced an Armed Forces Covenant to ensure families are supported during difficult situations including those affected by domestic abuse through effective multi-agency working.

People with physical disabilities are also vulnerable to domestic abuse and can lead victims to feel isolated and powerless.

There are also factors to consider in relation to abuse and carers. Carers may cause harm or abuse through neglect of the person for whom they provide care, or they may be harmed by the person for whom they care. However, it should be noted that people who lack mental capacity, or have a long term limiting illness or physical disability, may unintentionally abuse their carers; for example some people with dementia.

Domestic abuse is a factor in 49% of suicide attempts by Black and Minority Ethnic (BME) women and 22% of attempts from women from White communities. One third of women attending A&E for self-harming have experiences of domestic abuse.

Drugs and alcohol

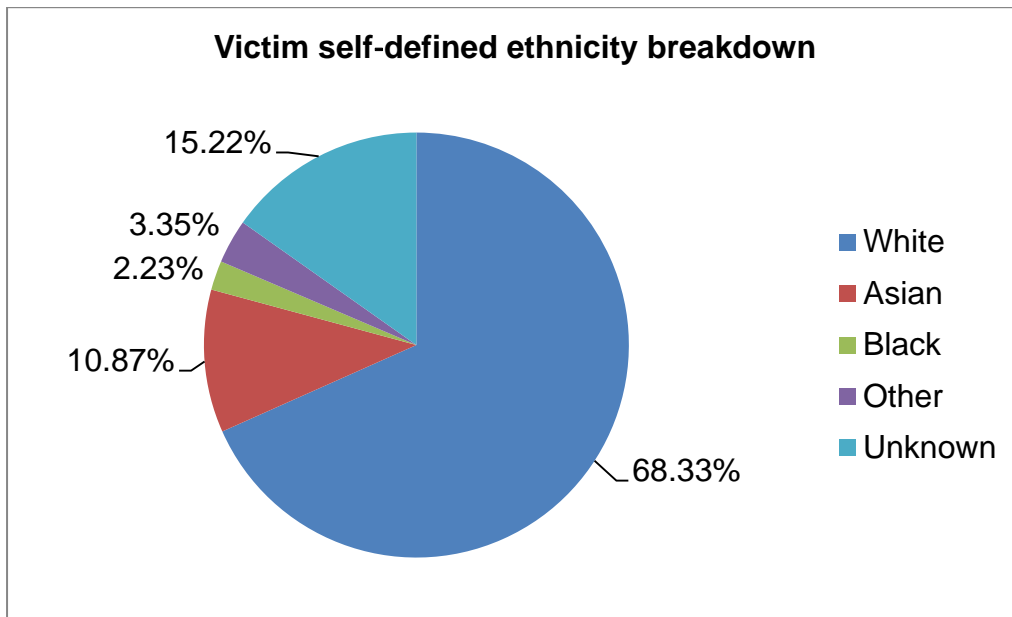
Both victims and perpetrators of domestic abuse may use alcohol and drugs which can also be used as a form of control over victims who may be forced into high risk activity to pay for the substances. This increases the vulnerability of victims and exposes them to dangerous situations as they are unable to assess risk posed due to a dulling of senses.

Homelessness

Domestic abuse impacts on levels on homelessness. Victims of domestic abuse may become homeless due to their need to escape abuse from the perpetrator living in the same home; this may be a partner, parent, carer or child. If seeking accommodation, often with children, victims will require integrated packages of support through a comprehensive care plan and help to find long term, safe housing to suit their needs.

Ethnicity

Although there are more victims coming forward from BME communities, there is still a proportionally greater unmet need compared to white British communities. Based on 2011 census, 79% of Kirklees population are from the indigenous white community and 21% of ethnic minority origin.



Source: West Yorkshire Police

Key points to note include:

- victims defining their ethnicity as 'Black' appear overly represented compared to their representation in the population (last census figure 1.8%)
- it is difficult to effectively identify victims coming from New European states through recorded data
- typically members of Gypsy/Traveller/Roma communities do not report domestic abuse issues to any relevant agency within the county. However research has indicated that up to 61% - 81% of women from these communities have been a victim of domestic abuse

Improved understanding of the ethnicity of victims and perpetrators is required and the specific issues within different cultures to ensure an appropriate service response, including the impact of forced marriages and intergenerational family abuse.

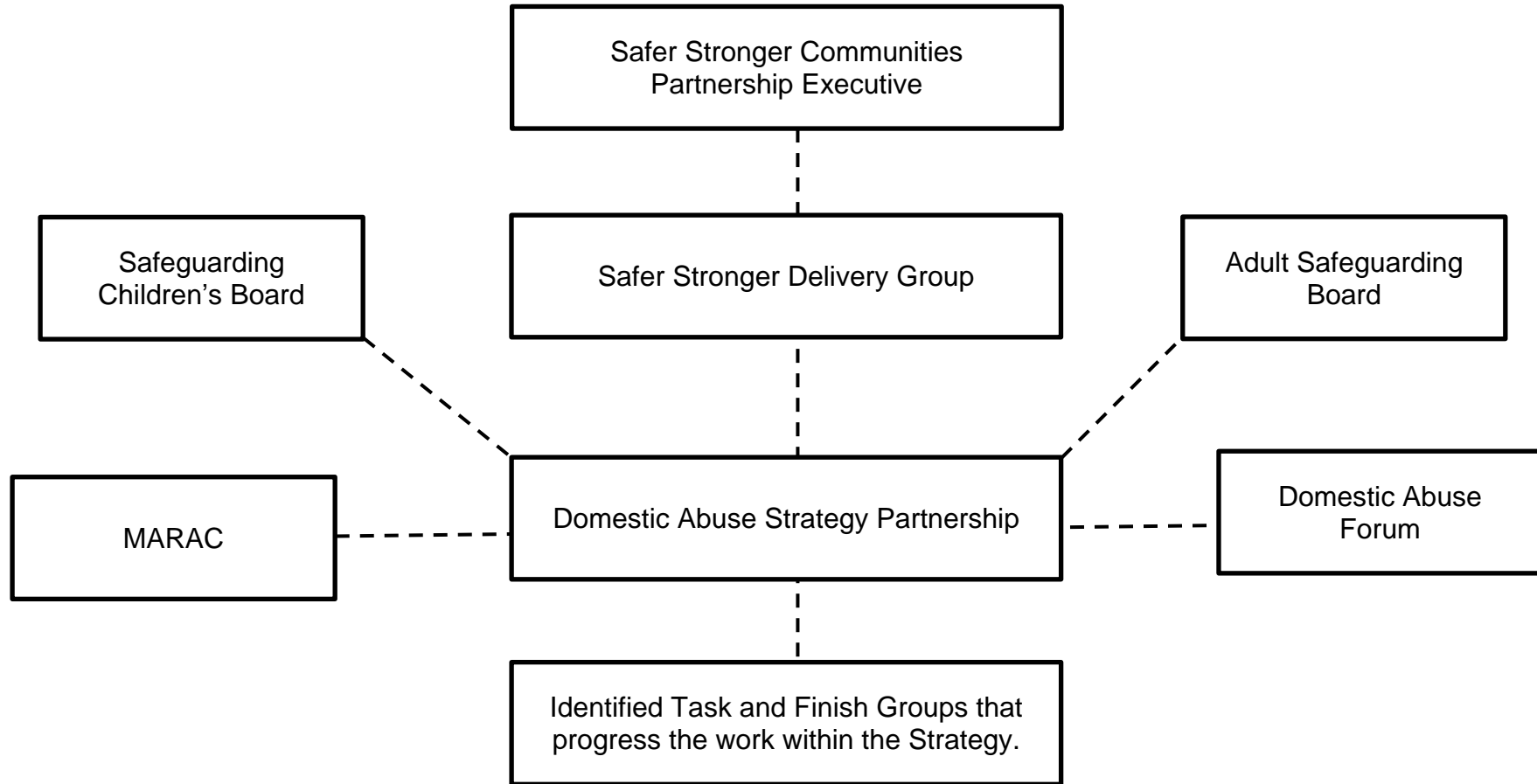
Governance and partnership work

In Kirklees the Safer, Stronger Communities Partnership has assumed responsibility as the lead body overseeing this strategy; the strategy is implemented by the multi-agency Domestic Abuse Strategy Partnership comprising representatives from key statutory services and the voluntary sector. The Domestic Abuse Strategy Partnership is directly accountable to the Safer, Stronger Communities (SSC) Executive Group linking this important work into strategies around crime, community safety and health, as seen on the governance chart overleaf. The Domestic Abuse Strategy and supporting action plan (*Appendix 1*) feeds into Safer, Stronger, Communities Plan 2015-18 priority 'Tackling Crime' and in particular supports cross-cutting work to reduce crime, increase personal safety and safeguard individuals. Quarterly performance monitoring will be provided accordingly to the SSC Executive Group to update on progress.

The priorities for work in this strategy complement values within Kirklees vision to safeguard vulnerable citizens and help people control their own lives. The work undertaken as part of the strategy will dovetail with the agendas of both the Adults and Children's Safeguarding Boards as the work will help to protect children and vulnerable adults. Activities undertaken to address domestic abuse complements wider work including Reducing Offending, Child Sexual Exploitation, Drugs and Alcohol and Preventing Homelessness strategies. It also supports priorities within the Joint Health and Wellbeing Strategy to improve the health and confidence of local people and reduce inequalities. Consultation and two way feedback between the strategic Domestic Abuse Partnership and practitioners' Kirklees Domestic Abuse Forum takes place regularly and is important to ensure that local expertise and resources are maximised and an integrated approach to domestic abuse can be provided for victims and their families.

Kirklees Stronger Families Programme, which works to improve the lives of families with multiple problems, identified that almost half of all families in the programme were affected by domestic abuse and therefore regards reduction of domestic abuse as a priority outcome for target families. To support this aim, the programme funds the MARAC co-ordinator, an IDVA to support victims identified through the MARAC and a new post to provide co-ordination of the Domestic Abuse Partnership and the strategy and the Adults Safeguarding Partnership. The programme is also piloting a new approach to tackling teen to parent violence which is increasingly recognised as a feature in families with complex needs.

Domestic Abuse Arrangements in Kirklees



Domestic Abuse can have an impact on most aspects of our communities and everyday life. It is therefore fair to say that domestic abuse can be linked to most of the strategies across Kirklees including the Joint Health and Wellbeing Strategy and the work of the Local Safeguarding Children's Board and Adults' Safeguarding Board. By raising the awareness of the domestic Abuse Strategy and the work of the strategy group across other areas of work we can minimise the impact on the lives of people living and working in Kirklees. This is a challenging area but by working in partnership we are better able to achieve results.

Domestic abuse services in Kirklees

Universal services have a key role to play in addressing social norms and undertake preventative work to reduce the occurrence of domestic abuse. Kirklees also has an established wide range of domestic abuse services which support victims and families. Yorkshire Children's Centre employs a part time officer to work with perpetrators. Perpetrator work will be further enhanced in Kirklees through a West Yorkshire perpetrator programme (currently in development) supported through Police Crime Commissioner funding. The Integrated Domestic Abuse Team (IDAT), MARAC, IDVAs, PDVG, Women's Aid, WomenCentre and other partners in the voluntary sector are committed to reducing the incidence and recurrence of domestic abuse and supporting victims through the criminal justice process. Locally, our Needs Assessment has identified a range of services from early intervention to high risk including:

- victim 24 hour helpline
- independent advocacy support
- victim support
- counselling
- specialist services around substance misuse and mental health issues
- specialist services for LGBT and ethnic minority communities
- refuge provision
- support to high risk families and child protection

The main points of initial contact for those experiencing domestic abuse, or for professionals working with victims, are Children's Safeguarding Services, the IDAT, the Police, PDVG and Adult Services Single Point of Access. The IDAT was established in response to the significant number of referrals to social care where domestic abuse was prevalent and in recognition of the long term adverse effect of abuse on children's behaviour, relationships, health and development. The team works with parents to educate them on the impact of abuse on their children; it also provides support to victims with no children. WomenCentre delivers the Freedom Programme which aims to support women to understand the dynamics of domestic abuse and help protect them from further abuse and reduce impact on their children; the organisation has also been involved in a national pilot funded through Respect into teen/parent violence. As part of the recent Domestic Abuse Needs Assessment, feedback from services users indicated the strengths in local services and the positive impact of community based and third sector organisations on provision of support to victims and their families.

The Kirklees Domestic Violence Forum brings together providers of domestic abuse services from the voluntary and statutory sectors to raise awareness and develop consistent approaches to delivering domestic abuse services. This valuable network is represented on the Domestic Abuse Partnership and provides a key route of communication between providers and commissioners, as well as identifying opportunities for training, development and joint work.

The wide range of local services work together as part of a domestic abuse support framework in Kirklees. However there is a need to improve integration of these services and ensure that there is clarity about thresholds for provision between

partners; this knowledge should also be shared with wider community providers, housing services and schools. It is important that front line staff understand referral routes into services to be able to support and direct victims quickly into the correct service to meet their level of needs and safeguard children and adults. Furthermore practitioners should be equipped with skills and sensitivity to work with victims at lower levels of need to ensure they consent to referral into appropriate services which will prevent recurrence of abuse or situations from escalating. Key gaps in provision identified include:

- lack of integrated data collection and recording systems between police, health, voluntary sector and council services
- inadequate number of IDVAs to meet local needs
- additional perpetrator support programmes required
- specific support for target groups including children, young people, ethnic minority communities, men, LGBT people and the elderly

Priority areas of work in year 1

Based on the analysis of local data, availability of services and recent recommendations made in the Public Health Domestic Abuse Needs assessment, the following areas of work for 2015/16 have been identified by local partners to address domestic abuse and lead to a cultural shift in Kirklees. In summary, the focus of this year's work will be to:

- agree local performance measures and improve data collection
- establish local service provision and identify gaps
- examine good practice locally and nationally to improve understanding of domestic abuse issues, improve practice and inform future commissioning
- establish current training provision and identify gaps in training to shape workforce development programme accessible to staff across all sectors
- develop targeted campaigns to raise awareness of domestic abuse issues
- agree pathways and referral routes into services at all tiers of need
- jointly commission additional services to increase IDVA capacity to meet local needs and support targeted and minority groups
- as part of a West Yorkshire programme and in partnership with local providers, increase perpetrator work as part of integrated package of support to victims

The actions to take forward the above priorities are detailed in the annual action plan attached at *Appendix 1*.

Vision

In Kirklees no one has to live in fear of domestic abuse and victims and their families are able to access high quality and timely support delivered by well-trained, supportive staff and volunteers who support people when risks are identified and impact is significant. Where there are early indicators of domestic abuse, early intervention and targeted services will reduce the impact on adults, families and children.

Outcomes

The strategy will result in the following sustainable outcomes for individuals affected by domestic abuse in Kirklees:

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Strategic Objectives

The following strategic objectives will support achievement of these outcomes:

- 1 accurate data and intelligence regarding the prevalence of domestic abuse informs action locally
- 2 public information campaigns raise awareness of domestic abuse, improve engagement, change social norms, challenge attitudes and behaviours reducing exposure of children to domestic abuse. Specifically raise awareness of the impact of domestic abuse on children in the household and promote resilience and self-awareness in children and young people in Kirklees
- 3 people who experience domestic abuse have timely access to justice and a range of appropriate services are available aimed to prevent further abuse and support those in greatest need. Integral to this framework for delivery, is the early identification of perpetrators and referral into effective interventions and services which address the needs of children from households where there is domestic abuse

- 4 all those who are likely to work with people affected by current or historic domestic abuse have access to learning and development as well as management support so they can respond appropriately to all members of the community including those with specific needs such as children and young people, adults at risk, ethnic minority groups and Lesbian, Gay, Bi-Sexual and Transgender adults
- 5 Smarter integrated commissioning approaches support sustainable and responsive services for those affected by domestic abuse in Kirklees

These are the indicators which will demonstrate impact of the strategy and improved outcomes at a population level

- rate of domestic abuse in Kirklees – *source Public Health Outcomes Framework*
- police domestic abuse call outs - *source West Yorkshire Police*
- domestic abuse incidents not progressing to MARAC due to early intervention and support – *source Integrated Domestic Abuse Team*
- domestic abuse incidents where child is present – *source Care First, commissioned services datasets*
- repeat domestic abuse incidents 6 months post MARAC – *source Kirklees MARAC*
- successful domestic abuse prosecutions – *source West Yorkshire Police*
- number of victims assisted to stay safely in their home – *source Kirklees Housing Solutions Government Monitoring information*
- improved behaviour of perpetrators resulting in victims feeling safer – *Perpetrator Programme evaluation*

Based on the analysis of local data, availability of services and recent recommendations made in the Kirklees Domestic Abuse Needs Assessment, the following priority areas of work for 2015/16 have been identified by local partners to address domestic abuse and lead to a cultural shift in Kirklees.

Priorities for year 1

Actions	Lead(s)	Timescales	Tasks	Rag rating	Progress/update
Objective 1					
Accurate data and intelligence regarding the prevalence of domestic abuse informs action locally					
<p>1 Identify and agree methods of data collection and establish relevant data fields linked to the local prevalence of domestic abuse.</p> <p>2 Establish a set of indicators that provide a local measure on outcomes for individuals affected by domestic abuse including victims and perpetrators, which includes BME and LGBT individuals.</p> <p>3 Multi agency data collection is used to inform local commissioning for service provision across a range of organisations.</p> <p>Year 2 action Explore most appropriate means of sharing management information amongst Domestic Abuse Partnership services.</p>	Data Task Group	October 2015	<p>Ensure learning from West Yorkshire review of domestic abuse prevalence mapping influences local data collection. Establish measures to evaluate the effectiveness and impact of DV interventions with perpetrators liaising with police, CRC and Probation Service and West Yorkshire PCC perpetrator programme manager</p> <p>Establish data storage systems used by the council, Pennine Domestic Violence Group, health partners, voluntary sector service providers, West Yorkshire Police. Feed data recording requirements around domestic abuse into procurement of new Council database.</p> <p>To determine during development of Year 2 Action Plan.</p>		

Action	Lead(s)	Timescales	Tasks	Rag rating	Progress/update
Objective 2					
Public information campaigns raise awareness of domestic abuse, improve engagement, change social norms, challenge attitudes and behaviours reducing exposure of children to domestic abuse. Raise awareness of impact on children in the household and promote resilience and self-awareness in children and young people					
4 Identify key areas of focus for a marketing campaign which fully maximises the use of financial resources, whilst promoting a clear message across a diverse range of victim groups, including BME and LGBT communities, and to synchronise this with White Ribbon Day.	Domestic Abuse Strategy Co-ordinator, Communications and Marketing Manager, PDVG Director	September 2015	Link with all partner agency communications teams to promote messages.		
5 Rerun the public information campaign focussing on Young People aged 16 to 25 ensuring it is relevant to young LGBT people also.			Share action plan and marketing campaign with White Ribbon Programme team to raise the profile of Kirklees activities to address domestic abuse.		
6 Consider new and innovative ways and opportunities for delivering messages and raising awareness of Domestic Abuse locally.			Ensure analysis of the campaign informs future work to support young people linking with appropriate targeted youth provision.		
Year 2 action Explore options to promote domestic abuse services including usage of existing directories and webpages.			Review successful approaches used elsewhere regionally and nationally.		
			To determine during development of Year 2 Action Plan.		

Action	Lead(s)	Timescales	Tasks	Rag rating	Progress/update
Objective 3					
People who experience domestic abuse have timely access to justice and a range of appropriate services are available which prevent further abuse and support those in greatest need. Integral to this framework for delivery, is the early identification of perpetrators and referral into effective interventions and services which address the needs of children from households where there is domestic abuse					
7 Develop local understanding of services to support victims and target perpetrators, clarify any gaps in provision.	Domestic Abuse Strategy Co-ordinator	September 2015	Map roles of Integrated Domestic Abuse Team, Pennine Domestic Violence Group, Multi Agency Risk Assessment Conference, Independent Domestic Abuse Advocate Service, WomenCentre Freedom Programme.		
8 Develop referral pathways and ensure that systems and triage arrangements are supported by thresholds that are well understood and inform decision making and management of risk.	Referral Pathways Task Group	December 2015			
9 Where relevant, agencies should develop their focus on early intervention and prevention in Domestic Abuse with both victims and perpetrators to minimise future prevalence.	All partners to report annual progress	Ongoing	Make links with the PCC perpetrator programme to ensure local priorities are addressed and explore joint work streams with IDVAs to provide integrated packages of support. Link to Yorkshire Children's Centre perpetrator programme.		

Objective 3 (continued) People who experience domestic abuse have timely access to justice and a range of appropriate services are available which prevent further abuse and support those in greatest need. Integral to this framework for delivery, is the early identification of perpetrators and referral into effective interventions and services which address the needs of children from households where there is domestic abuse					
Action	Lead(s)	Timescales	Tasks	Rag rating	Progress/update
10 Partner agencies should commission and develop services in line with the priorities of the strategy and update others on new activities to be commissioned and explore scope for collaboration.	All partners	Ongoing	Consider development of a Core Offer for Domestic Abuse services which delivers support at all tiers of need.		
11 Expand the Integrated Domestic Abuse Advocate Service across Kirklees with a focus on specialist areas where IDVA support will be beneficial to victims and children.	IDVA Task Group	1 January 2016	Link to other IDVA posts in voluntary sector including WomenCentre. Link with WomenCentre Teen/Parent violence pilot funded through national Respect programme. Improve cross referrals between IDVAs & Stronger Families Programme.		

Action	Lead(s)	Timescales	Tasks	Rag rating	Progress/update
<p>Objective 3 (continued) People who experience domestic abuse have timely access to justice and a range of appropriate services are available which prevent further abuse and support those in greatest need. Integral to this framework for delivery, is the early identification of perpetrators and referral into effective interventions and services which address the needs of children from households where there is domestic abuse</p>					
<p>Year 2 actions Voice of victims consultation undertaken to include victims, survivors, children, perpetrators – findings to feed into future plans.</p> <p>Promote further usage of Domestic Abuse Stalking and Homicide (DASH) Risk Assessment to safeguard victims.</p> <p>Improve links to provision in communities to manage low risk situations and prevent escalation.</p> <p>Develop provision to strengthen relationships between children and non-abusive parents to reduce the impact of domestic abuse and encourage mutual support and understanding of the issues.</p>			<p>Scope proposal around parent engagement involving CCG and link to Healthwatch Kirklees which represents the views of service users.</p> <p>Develop specialist counselling for children and young people who are victims of Domestic Abuse or who witness abuse and 1-2-1 support.</p> <p>Establish demand for interpreters and develop provision to deliver high quality support for victims.</p> <p>Link to previous work undertaken on teen/parent violence by WomenCentre.</p>		

Action	Lead(s)	Timescales	Tasks	Rag rating	Progress/update
Objective 4 All those who are likely to work with people affected by current or historic domestic abuse have access to learning and development which supports best practice and equips them to meet the needs of all members of the community including groups with specific needs including children and young people, adults at risk, ethnic minority groups and LGBT communities					
12 Develop a fuller understanding of national research and good practice of Strategy Partnership members so that increased knowledge informs the local and regional development of provision for these groups. This is achieved through invitation to experts in research and practice to attend the strategy group and inform its thinking.	Domestic Abuse Strategy Co-ordinator	Ongoing	Examine research undertaken nationally and internationally. Examine information captured as part of West Yorkshire Domestic Abuse service review. Update Strategy Partnership on obligations under the Equality Act to monitor service outputs and outcomes for these groups as part of the commissioning process.		
13 Map service needs for BME groups and LGBT with a view to exploring what service may be required in the future.	Domestic Abuse Strategy Co-ordinator	December 2015	Review findings within the Coral Project produced by Leicestershire University. Link with local specialist services including the Brunswick Centre.		
Year 2 Action Develop a service user group to receive feedback and identify gaps in provision. Encourage representation from hard to reach groups and if appropriate, develop separate means of engagement.					

Action	Lead(s)	Timescales	Comments	Rag rating	Progress/update
Objective 4 (continued)					
All those who are likely to work with people affected by current or historic domestic abuse have access to learning and development which supports best practice and equips them to meet the needs of all members of the community including groups with specific needs including children and young people, adults at risk, ethnic minority groups and LGBT communities					
14 Identify existing training supporting Domestic Abuse agenda. Determine whether it is meeting the needs of the workforce. Identify any gaps and make recommendations for specific training needs.	Domestic Abuse Co-ordinator working with Learning and Development Team	September 2015	Review provision delivered by Forum members, MARAC, Brunswick Centre, Safeguarding Boards, health partners. Work with Kirklees Learning and Development Team to identify existing training which may be enhanced to include additional elements to raise awareness of Domestic Abuse issues.		
15 Explore specialist areas such as Human Trafficking, Forced Marriage, FGM and CSE so that staff are knowledgeable of the sensitive and challenging issues.	Domestic Abuse Co-ordinator Lead agencies	Ongoing	Work with Safer Kirklees, Stronger Families staff to explore joint training opportunities.		
16 Undertake a needs assessment to inform commissioning of a workforce development programme to meet needs of the workforce using expertise from the partnership or wider resources.	Domestic Abuse Co-ordinator	December 2015	Provide ongoing basic awareness training and monthly MARAC training where possible co-ordinated by Learning and Development Team and accessible to all partner agencies. Link with WomenCentre previous work undertaken to include frontline staff and managers To determine Year 2		
Year 2 Action Development of web-based awareness training for front line workers.					

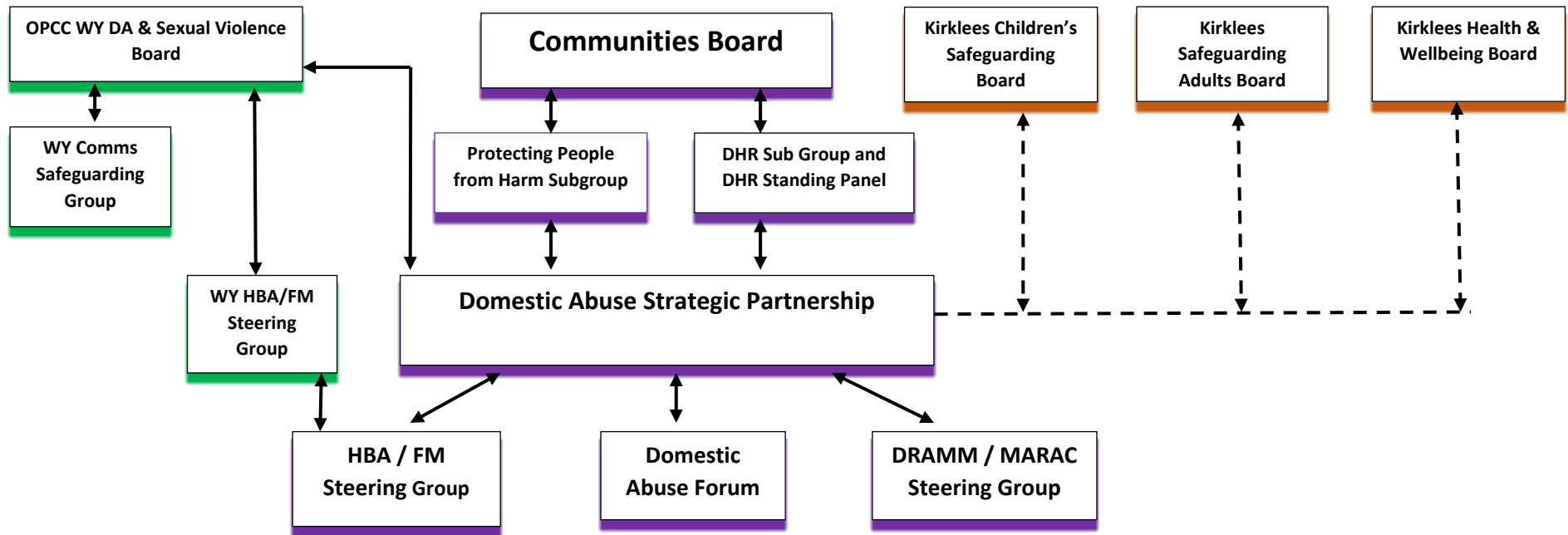
Action	Lead(s)	Timescales	Comments	Rag rating	Progress/update
Objective 5					
Smarter integrated commissioning approaches support sustainable and responsive services for those affected by domestic abuse in Kirklees					
17 Identify specialist areas for IDVA focus and secure partnership funding to jointly commission additional IDVA resource.	IDVA Task Group	October 2015	As part of expanded IDVA service, ensure support is provided through MARAC and court processes and secure additional services to support victims where prevention order or notice is in place, young people, victims with mental health and substance misuse issues and in A & E departments		

Glossary of terms

BCS - British Crime Survey	Annual Home Office funded victim survey to measure amount of crime by interviewing 50,000 people about crimes they have experienced
BME - Black and Ethnic Minority	Communities from Black and ethnic minority backgrounds
Domestic Abuse Needs Assessment	Assessment undertaken by Kirklees Public Health to establish prevalence of domestic abuse in Kirklees and made 24 recommendations on how to ensure local services addressed all factors surrounding abuse based on National Institute for Clinical Excellence Guidelines
FGM – Female Genital Mutilation	Procedures that involve partial or total removal of the external female genitalia, or other injury to the female genital organs for non-medical reasons
IDAT – Integrated Domestic Abuse Team	Integrated team in Kirklees established in response to number of referrals to children’s social care where domestic abuse is prevalent. The team refer victims to appropriate services and work with parents to education on impact of abuse on children. The team also support victims with no children.
IDVA – Independent Domestic Violence Advocate	IDVAs are trained specialists who work with victims who are at high risk of harm, addressing their safety needs and helping them manage the risks they face.
ISVA – Independent Sexual Violence Advocate	ISVAs provide support and advocacy to victims of sexual violence and abuse throughout and beyond the criminal justice process.
Joint Health and Wellbeing Strategy	This sets out the vision for improving health and wellbeing of local people and reducing health inequalities at every stage of people lives.

LGBT – Lesbian Gay Bi-Sexual and Transgender	Term which describes the sexuality and gender identity and is sometimes used to refer to anyone who is non-heterosexual
MARAC – Multi Agency Risk Assessment Conference	The MARAC is a multi-agency meeting that focuses on the safety of high-risk domestic violence victims. MARAC co-ordinators oversee this process.
PDVG – Pennine Domestic Violence Group	Specialist voluntary sector provider in Kirklees which provides support, advice, information and safe accommodation to anyone that is affected by domestic violence
Safe Lives	<p>A national charity supporting a strong multi-agency response to domestic abuse. The charity focuses on saving lives and saving public money.</p> <p>Safe Lives provides practical help to support professionals and organisations working with domestic abuse victims. The aim is to protect the highest risk victims and their children – those at risk of murder or serious harm.</p>
Safer Stronger Communities Partnership	This Kirklees Partnership has a statutory duty to deliver a plan based on local community safety priorities based on current evidence across communities in Kirklees
VAWG – End Violence Against Women and Girls	Government’s strategy launched in 2011 to end violence against women which also provided current definition of domestic abuse
WHO – World Health Organisation	The United Nations Public Health Arm

www.kirklees.gov.uk/domesticviolence



- OPCC – Office of the Police and Crime Commissioner
- DHR – Domestic Homicide Review
- HBA/FM – Honour Based Abuse and Forced Marriage
- DRAMM/MARAC – Daily Risk Assessment Management Meetings (DRAMM) and Multi-Agency Risk Assessment Conferences (MARAC)

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ECONOMY AND NEIGHBOURHOODS SCRUTINY PANEL – PROVISIONAL WORK PROGRAMME 2018/19 (V4)

MEMBERS: Cllr Rob Walker (Lead Member), Cllr Bill Armer, Cllr Martyn Bolt, Cllr Judith Hughes, Cllr Richard Murgatroyd, Cllr Harpreet Uppal , Mark Mercer (co-optee)

SUPPORT: Richard Dunne, Principal Governance & Democratic Engagement Officer

POTENTIAL ISSUES IDENTIFIED FOR INCLUSION IN THE WORK PROGRAMME 2018/19

ISSUE	APPROACH/AREAS OF FOCUS	OUTCOMES
1. Housing	<ul style="list-style-type: none"> • Receiving a copy of the Kirklees Draft Housing Strategy to include highlighting areas of the strategy that have been influenced by discussions with the Panel during 2017/18 municipal year. • Consideration to be given to monitoring progress of the Strategy and the approach and time line for this work. • Receiving a presentation on the proposed changes to the Kirklees Housing Allocations Policy to include the planned approach to delivering the policy. • Areas of focus on Allocations Policy to be agreed following the initial discussions. 	<p><u>Panel meeting 19 July 2018</u></p> <p>The Panel received the draft Kirklees Housing Strategy and Action Plan 2018/2023 and an update on the work that is being undertaken on the Housing Allocations Policy. The Panel agreed:</p> <ul style="list-style-type: none"> • To look at the implications for the local authority following the publication of the Hackitt report (see item 8 of the work programme). • That two members of the Panel, Cllrs Judith Hughes and Bill Armer, would join the Council working group that will be undertaking a review of the Open Age Policy and Local Lettings Framework.
2. Towns and Communities in Kirklees	<ul style="list-style-type: none"> • To consider and assess the plans being developed for Dewsbury and Huddersfield Town Centres. • To assess the objectives of the plans to include the aspirations/vision for the towns, public realm and infrastructure. • To consider the approach being taken to developing and consulting on the master plans and looking at the role of scrutiny in this process. 	

POTENTIAL ISSUES IDENTIFIED FOR INCLUSION IN THE WORK PROGRAMME 2018/19

ISSUE	APPROACH/AREAS OF FOCUS	OUTCOMES
	<ul style="list-style-type: none"> • Consideration may also need to be given to the wider context of other town centres and villages across Kirklees to include looking at key challenges and opportunities that could influence this agenda. 	
<p>3. Economic Strategy</p>	<ul style="list-style-type: none"> • Looking at the refresh of the Kirklees Economic Strategy. • This is an overarching strategy that will help inform the development of the town centre master plans and the Panel will need to consider its approach to reviewing and helping to inform the Strategy. • The Panel may also wish to include a focus on the West Yorks Combined Authority Inclusive Growth Strategy as part of this area of work. 	<p><u>Panel meeting 19 July 2018</u></p> <p>It was agreed that the emerging Kirklees Economic Strategy should be discussed at the meeting 5 September 2018.</p>
<p>4. Skills Strategy</p>	<p>Work on refreshing the Kirklees Skills Strategy and Plan is progressing and will include contribution from key partners in Kirklees.</p> <p>Potential areas of consideration are :</p> <ul style="list-style-type: none"> • Should the Council continue to further develop and refine its own Skills Strategy or look to use the Leeds City Region (LCR) Strategy and focus on the local delivery of this wider plan. • Reviewing the LCR Strategy and assessing how it will influence and shape local policy. • The Council’s approach to developing a local workforce that will have the right skills and qualifications to exploit planned investment across the district and neighbouring Towns and Cities. 	

POTENTIAL ISSUES IDENTIFIED FOR INCLUSION IN THE WORK PROGRAMME 2018/19

ISSUE	APPROACH/AREAS OF FOCUS	OUTCOMES
5. Waste Minimisation	Areas could include: <ul style="list-style-type: none"> • Receiving an initial presentation to understand the current position of waste minimisation in Kirklees which would help to provide a benchmark/starting point for the Panel. • A more detailed look at the waste and recycling elements of this agenda. • Considering what is being done to change the behaviour of the local population to avoiding and reducing waste. 	
6. Air Quality	To be confirmed	
7. Green Space	To be confirmed	
8. Review of the Hackitt Report “Independent Review of Building Regulations and Fire Safety”.	To look at and monitor the implications for the Council following the publication of the Hackitt report “Independent Review of Building Regulations and Fire Safety”.	

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Name of meeting: Overview and Scrutiny Management Committee

Date: 3 September 2018

Title of report: Appointment of a new Voluntary Co-optee

Purpose of report:

To ask the Overview and Scrutiny Management Committee (OSMC) to formally appoint a new Scrutiny Voluntary Co-optee to the Health and Adult Social Care Scrutiny Panel.

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	No
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	No
The Decision - Is it eligible for call in by Scrutiny?	No
Date signed off by <u>Director</u> & name	N/A
Is it also signed off by the Assistant Director for Financial Management, IT, Risk and Performance?	N/A
Is it also signed off by the Assistant Director (Legal Governance and Monitoring)?	N/A
Cabinet member portfolio	Councillor Cathy Scott - Adults and Independence and Councillor Musarrat Khan Health

Electoral wards affected: N/A

Ward councillors consulted: N/A

Public or private: Public

1. Summary

- 1.1 The Health and Adult Social Care Scrutiny Panel has a wide ranging and demanding work programme that covers many aspects of work undertaken by the Council that includes Adult Social Care and Public Health.
- 1.2 In addition the Council has chosen to delegate its health scrutiny function to the Panel which means that a significant element of the Panel's work programme is focused on reviewing the activities of health service providers and commissioners.
- 1.3 The volume of work that is covered by the Panel requires input and support from all members of the Panel and the complexity of the issues, particularly those related to health issues, can be extremely demanding.
- 1.4 Last municipal year the Panel had 3 voluntary co-optees. All 3 co-optees had at least two year's involvement with the Panel and this consistency of membership and experience has been invaluable in helping to support the work of the Panel.
- 1.5 Unfortunately prior to the start of the current municipal year one of the Panel's Co-optees resigned and due to the level of work that the Panel is experiencing Cllr Smaje, Lead Member of the Panel, is keen to fill this vacancy.
- 1.6 Currently there is only a very small pool of co-optees and unfortunately this has limited the availability of individuals who have the experience or desire to work within the remit of the Health and Adult Social Care Scrutiny Panel.
- 1.7 Although plans are being developed to undertake a full co-optee recruitment exercise later this municipal year it is has been agreed that due to the demands of the Panel's work programme an interim appointment is brought forward as a priority.
- 1.8 As outlined above the work of the Panel covers issues that cut across the whole of the health and adult social care sector and although not essential for the co-optee role having some level of knowledge and experience of this sector is extremely helpful.
- 1.9 One of the Panel's current co-optees has some involvement with HealthWatch Kirklees who are an organisation that represent the views of local people regarding NHS and Social care services.
- 1.10 The experience the co-optee has gained at Healthwatch has helped to ensure that the Panel continue to focus on the quality of services and the experiences of service users.
- 1.11 It was felt that a good starting point for sourcing a new co-optee for the Panel would be to approach HealthWatch Kirklees to ask for help in promoting the vacancy with a focus on individuals who were already involved with Healthwatch such as community representatives or volunteers.
- 1.12 The Director of Healthwatch Kirklees confirmed that they would be happy to assist and the process resulted in a recommendation that consideration be given to appointing a long standing Healthwatch volunteer Lynne Keady.
- 1.13 Lynne is a retired civil servant and currently undertakes a number of voluntary roles which have a focus on mental health. Lynne has also been involved in a voluntary capacity in a number of organisations that have strong connections to the work of the Health and Adult Social Care Scrutiny Panel.

- 1.14 Lynne has observed the August Panel meeting and has met with Cllr Smaje to discuss in more detail the role of a scrutiny co-optee and the work of the Panel. The meeting was productive and it was felt that Lynne would be able to provide a positive contribution to the Panel and her experience in mental health would be of particular benefit to the Panel.
- 1.15 Following consultation with Cllr Smaje it is recommended that Lynne Keady is offered a place as a Voluntary Co-optee on the Health and Adult Social Care Scrutiny Panel.
- 1.16 It is also recommended that Lynne is subject to the completion of the co-optee code of conduct form and the satisfactory completion of a six month probationary period. This will be assessed by OSMC in consultation with the Lead Member of the Panel and the Governance and Democratic Engagement Manager.
2. **Information required to take a decision**
As outlined in section 1.
3. **Implications for the Council**
Section 4 of the Overview and Scrutiny Procedure Rules states that the Overview and Scrutiny Management Committee will agree the appointment of non-voting co-optees for Committee or panels.
4. **Consultees and their opinions**
Cllr Smaje has considered the suitability of Lynne Keady and is recommending that she be appointed to the Health and Adult Social Care Scrutiny Panel subject to signing the Co-optee Code of Conduct.
5. **Next steps**
Following the appointment, Lynne will be asked to sign the Code of Conduct. Support and training on the scrutiny function will be provided concurrently with her involvement with the Panel.
6. **Officer recommendations and reasons**
That OSMC formally appoint Lynne Keady to the Health and Adult Social Care Scrutiny Panel, subject to the conditions laid out in paragraph 1.16.
7. **Cabinet portfolio holder's recommendations**
N/A
8. **Contact officer**
Richard Dunne, Principal Governance and Democratic Engagement Officer, Tel: 01484 221000 Email: richard.dunne@kirklees.gov.uk
9. **Background Papers and History of Decisions**
N/A
10. **Service Director responsible**
Julie Muscroft, Legal, Governance & Monitoring

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Scrutiny Lead Member Report

Lead Member: Cllr Julie Stewart-Turner

Panel: OSMC

Period of Update : From 13 April 18 to 17th August 2018

Panel Highlights

(Include examples of pre decision work, scrutiny getting out and about, etc)

I did a presentation to CMG on 5th April, to try and build confidence in Officers to work with Overview & Scrutiny, and overcome some of the negatives that have built up over the past few years. The atmosphere was very good, and the response since the presentation has been very positive. The Chief Exec also reported positive feedback during our meeting in May.

On 12th April, Penny, Carl and I did some training about Overview & Scrutiny at Selby Council, and the feedback on the day was very positive.

Since our last Lead Member reports, we've had the Local Elections, and the Annual Meeting of Council, which re-established the Scrutiny Panel structure, and it was good that all the Panels could get started early in the new municipal year.

Penny and I met with Chief Exec, Deputy Leader and Monitoring Officer on 24th May, for a general update. Cllr Sheard asked that we have a look at the Safety Camera Partnership, so I've had a read of the feasibility study. It's an ambitious goal for West Yorkshire, and I think we could ask how the restructuring of CCTV in Kirklees might align to the long term goals.

The Scrutiny Team have been working on the Annual Report, which will be reported to the September Council meeting. I would like all Lead Members to be able to have some input at the meeting.

Penny has been leading on the development of our website pages, and we met with an IT Officer on 8th August to finalise details.

As Community Safety lead for Scrutiny, I was invited to sit in on interviews for the new Safer Kirklees Manager, but sadly, no appointment could be made.

Outcomes:

(Summarise the value scrutiny has added by looking at the issue(s) and any recommendations)

Annual Report has been completed and is to be presented to Council on 12th September

Website pages are almost completed and can be seen at

<http://development.kirklees.gov.uk/beta/your-council/overview-and-scrutiny.aspx>

Monitoring Work

(If monitoring previous recommendations please identify what difference Scrutiny has made)

Met with Mike Henry, Head of Intelligence and Performance, at end of May. I'm very pleased with the work he's doing to restructure performance monitoring across the Council. We now have a centralised, independent performance unit, and work to create the new framework is making good progress. It will be very outcome focussed. When the new system is up and running, we can have a presentation on it at OSMC. I've said to Mike that the full performance reports can be used during Lead Member briefings, and highlight reports can go to your full panels. That unit can also help with panel work programmes, if you want some alternative perspectives on issues.

We had a meeting with Carol Gilchrist and Ali Alma on 25th June to go over Cohesion & Integration Strategy, which we'll be discussing in more detail at the September OSMC

I met with Eamonn Croston on 25th July to go over the Finance Training provided to the Corporate Panel.

Looking Ahead

(What are the next issues the Panel plans to look at?)

Include update on CCTV at our January meeting, and schedule a presentation of performance reporting asap.

We need to keep pushing on the communications.

We need to start the recruitment process for 2019-20 Co-optees

General comments

Scrutiny Lead Member Report

Lead Member: Cllr Cahal Burke

Panel: Children's Scrutiny Panel

Period of Update: 4th April 2018 to 3rd September 2018

Panel Highlights

The Children's Scrutiny Panel met on 11th June during the above period. The main highlights from the meeting were:-

- **Draft Sufficiency Strategy**
- **Work programme for 2018/19**

Outcomes:

- The Panel received the proposed Sufficiency Strategy. The Strategy focused on meeting local demand for family-setting (especially foster) and residential care placements so that children and young people do not need to move. The Panel requested that information relating to the numbers and areas of placements be brought to each panel meeting for consideration. The Panel have been invited to attend a foster carers forum to understand
- The Panel considered the work programme for this municipal year.

Monitoring Work

- The Elective Home Education (EHE) ad-hoc panel is ongoing. Meetings have been set up with parents and carers to gather their experiences of home educating in Kirklees. Evidence will also be gathered from a prominent EHE blogger, Leeds City Council, Calderdale Council and EHE parents and carers in those authorities.
- Ofsted visited Kirklees in July, and the letter to the Director of Children's Services from them will be considered at the Panel meeting on 10th September. The next visit by Ofsted will be a full inspection.
- The Panel received a request to assist with gathering evidence from parents of children with Special Education Needs and Disabilities. An Ofsted visit is anticipated and officers would like to provide evidence that they have actively engaged with, and included the experiences of parents in Kirklees in the services development planning. Meetings have been set up between the Panel and parents and carers.

Looking Ahead

- Cllr Donna Bellamy will continue to attend the meetings of the Improvement Board.
- The new Children & Young People's Plan will now be considered on 3rd December 2018.
- The Panel would like to be assured that staff are well supported to do their job and that retention rates improve. Some evidence of improvement has been seen by the Panel, but further information will be sought at the visit to

Duty and Assessment, and Staff Engagement Events.

- The Panel are beginning to see improvements in Children's Services and look forward to working with the new Director of Children's Services once appointed.

Panel meeting 10th September 2018

- Statistical information / table relating to children in care (standing item)
- Ofsted Letter to DCS
- Strategy for Partnership working - Early Help
- Multi Systemic Therapy
- Family Mental Health Service
- Family Conferencing
- CSE / Safeguarding Update

Key challenges:

- The anticipated inspection of Ofsted for the Special Educational Needs and Disability will challenge the service, but the scrutiny panel is assisting the team by:-
 - scrutinising the development of the SEND team
 - regularly considering the Self Evaluation Form
 - gathering evidence from parents and carers

General comments

The panel has been pleased to see good working relationships develop between the panel and officers within Children's Services.

Scrutiny Lead Member Report

Lead Member: Cllr Liz Smaje Panel: Health and Adult Social Care Scrutiny Panel

Period of Update : From June 2018 – 21 August 2018

Panel Highlights

(Include examples of pre decision work, scrutiny getting out and about, etc.)

Lead member briefings with:

- Public Health
- Chief Executive Locala
- Strategic Director for Adults and Health
- Chief Executive Mid Yorkshire Hospitals NHS Trust
- Chief Officer Greater Huddersfield CCG and North Kirklees CCG

Panel Meetings and follow-up:

- Panel meeting 19 June 2018. Items discussed included: Setting the Work Programme 2018/19; and Financial Position of the Kirklees Health and Adult Social Care Economy.
- Panel meeting 17 July 2018. Items discussed included: Adult Care Offer Consultation; and Communication and Engagement Plan - Mental Health Rehabilitation and Recovery Services Transformation Project.
- Panel meeting 14 August 2018. Items discussed included: Wheel Chair Services in Kirklees; Kirklees Health and Wellbeing Plan; and West Yorkshire and Harrogate Health Care Partnership.

Outcomes:

(Summarise the value scrutiny has added by looking at the issue(s) and any recommendations)

The Panel has provided feedback and recommendations to NHS health partners and adult social care which were aimed at encouraging more discussions to take place across the CCG and Acute Trust areas to better support the work of place in Kirklees.

The Panel has also provided construction feedback to adult services on the consultation on the Adult Care Offer that included: seeking reassurance that the new model would not create further delays to assessments and that carers as well as service users would be supported through the process; requesting that steps were taken to increase the numbers of services users that are consulted; and wanting to see the proposals include details of improvements to the system to provide easier access to support and advice.

In respect of the planned engagement activity to support the development of mental health rehabilitation and recovery services in Kirklees the Panel recommended that: more work was done to ensure that engagement could be carried out with people

across the whole of Kirklees and from different communities; and there was a clear focus on engaging with service users.

Monitoring Work

(If monitoring previous recommendations please identify what difference Scrutiny has made)

None this period

Looking Ahead

(What are the next issues the Panel plans to look at?)

At the meeting scheduled for 11 September the Panel will be discussing diabetes in Kirklees, receive an update on the Kirklees Integrated Wellness Model and consider the work that is being done on transforming outpatient care at Calderdale and Huddersfield NHS Foundation Trust.

The Panel are also attending an informal workshop on 17 September to look at the final outcomes of the Adult Social Offer Consultation; follow up on the Panel recommendations/actions; and to have further input into the emerging policies.

At the meeting scheduled for 9 October the Panel will be receive an update on the integration of health and adult social care and there will be a discuss with organisations across the health and social care economy on preparations for the winter period.

Following a request from a member of the public an additional item covering the provision of support in Kirklees for children with Foetal Alcohol Syndrome has been added to Lead Member Briefing Issues.

General Comments

The complexities and demands of the health and social care system is always a challenge for members who are new to the Panel. However despite the different levels of experience across the Panel I am pleased that everyone is working well together and contributing to the discussions.

Unfortunately following a resignation of a co-optee we started the year with just two co-optees. However following a recent recruitment exercise I am hopeful that we will be in a position to appoint a new co-optee in time for the September meeting.

Scrutiny Lead Member Report

Lead Member: Cllr Gulfam Asif Panel: Corporate Scrutiny Panel

Period of Update : From May to August 2018

Panel Highlights

03/07/2018 meeting

The Scrutiny Panel received an update on the Corporate Plan for 2018-20 from Rachel Spencer-Henshall, Strategic Director for Corporate Strategy & Public Health. The key shift in terms of emphasis and approach was the move from “New Council” to “We’re Kirklees”.

The Panel also set their work programme for the forthcoming municipal year.

The Panel moved into informal session to receive some finance training from the current Section 151 Officer, Eamonn Croston. The training was opened up to all scrutiny panel members and the feedback from those in attendance was extremely positive. Cllr Graham Turner highly commended the content of training and The Panel will be taking up the issue of finance training for Members as part of their finance work programme as it is felt that the training would be of huge benefit to all Elected Members and should be included as part of the new cllr induction.

23/07/2018 informal meeting

The Panel gave consideration to Library Review Consultation Report, produced by QA research, and Carol Stump provided a verbal overview of the key findings. The report will be considered by Cabinet at their meeting on 21/8/18.

A further meeting with the Corporate Scrutiny Panel has been arranged for 24/9/18 where the next steps will be discussed.

Lead Member Briefings

13/6/18 – Items discussed:

- Potential work programme items with Strategic Director for Corporate
- Q4 Performance Monitoring

9/7/18 – Libraries Review – Cllr G Turner, Carol Stump & Sue Richards

15/8/18 – Transformation (Procurement) – Jane Lockwood & Julie Muscroft

Recommendations Issued

In relation to the Corporate Plan:

- that the Live in Kirklees survey be shared with the Panel before its next distribution and the Panel incorporate a discussion on citizen engagement as part of this item;
- that the Panel recommend that, as part of the Corporate Plan’s communication and engagement plan, the profile of Kirklees should be developed by using the different districts as a key selling point

Looking ahead

Panel Meeting – 31/8/18

The Panel will receive an update on the progression of the procurement project which is a strand of the Transformation Programme from Jane Lockwood,

Procurement Strategy and Advice Manager, and Julie Muscroft, Service Director, Legal, Governance and Commissioning. The Cabinet Member will also be in attendance to highlight his priorities for the forthcoming municipal year.

General comments

We have plenty of work ongoing and both officers and the Cabinet Member are engaging well with the Panel.

Kirklees Council

Scrutiny Lead Member Report

Lead Member: Cllr Rob Walker
Panel: Economy and Neighbourhoods Scrutiny Panel

Period of Update : From June 2018 – August 2018

Panel Highlights

(Include examples of pre decision work, scrutiny getting out and about, etc.)

Lead member briefings with:

- Strategic Director Economy and Infrastructure
- Service Director for Housing
- Strategy and Policy Service Manager

Panel Meetings and follow-up:

- Panel meeting 19 July 2018. Items discussed included: Setting the Work Programme 2018/19; Draft Housing Policy; and Housing Allocations Policy.

Outcomes:

(Summarise the value scrutiny has added by looking at the issue(s) and any recommendations)

The Panel provided feedback on the Housing and Allocations Policy that were aimed at ensuring that the policies were robust and would meet the needs of the residents of Kirklees.

The Panel agreed to participate in the council group that would be undertaking a review of the Open Age Policy and Local Lettings Framework.

The Panel also agreed that it would look at and monitor the implications for the Council following the publication of the Hackitt report “Independent Review of Building Regulations and Fire Safety”.

Monitoring Work

(If monitoring previous recommendations please identify what difference Scrutiny has made)

None this period

Looking Ahead

(What are the next issues the Panel plans to look at?)

At the meeting scheduled for 5 September the Panel will consider the development of the Kirklees Economic Strategy which will include: a presentation of the scoping review undertaken by the Council which is a backward looking review that will help to set the baseline for the Strategy; the timeline for the development of the Strategy including looking at the planned work; and assessing how the Strategy will link to inclusive growth and social value.

This theme will continue in the 10 October meeting where the Panel will look more

closely at the developing economic strategy and will have a detailed discussion on the areas covering inclusive growth and social value. There will also be a presentation of the work being undertaken on a Kirklees Skills Strategy.

General Comments

The Panel has continued the scrutiny of housing policy formulation and will continue to look at specialist aspects. A full and challenging work programme has been agreed that covers some very important aspects of policy formulation and operations.

OVERVIEW AND SCRUTINY MANAGEMENT COMMITTEE – AGENDA PLAN – 2018/19

Date of Meeting	Item / Lead Officer	Comments
15 June 2018	Way of working 2018/19 - Penny Bunker Appointment / Allocation of Co-optees – Penny Bunker Re-establishment of Ad Hoc Scrutiny Panel - Penny Bunker Draft Scrutiny Work Programme – Penny Bunker Scrutiny Communications - Penny Bunker	
16 July 2018 11.00 Informal meeting Meeting Room 4	Overview of Transformation Programme (David Hamilton) 10 .00 Scrutiny Panel Work programmes (Panel Lead Members) Informal: Action Log Scrutiny communication Inclusion and Diversity - Year 2 David Bundy	
3 September 2018 <u>9.30 start</u> <u>Council Chamber</u>	Informal meeting: Play Strategy – An update on progress (Rob Dalby) 9.30 a.m. Pre Scrutiny workshop - Cohesion and Integration Strategy 10.00 – 11.00 Action Log Scrutiny Comms / Plans for Council Public meeting: 11.00 a.m. Crime and Disorder – Domestic Abuse – to consider the issue of domestic abuse in Kirklees and the partnership approach to tackling the issue. Panel Lead Member Reports Appointment of interim Co-optee Approval of Economy and Neighbourhoods Work programme	Police and Crime Panel representative to be invited to attend
1 October 2018	10.00 – Transformation Programme Update	D Hamilton confirmed

	<p>11.00 – Leader of the Council Priorities</p> <p>11.30 – Inclusion and Diversity Update</p> <p>Appointment of Interim Co-optee – Economy and Neighbourhoods Panel</p>	<p>In Cllr Pandor’s diary</p> <p>David Bundy / Naz Parkar confirmed</p> <p>Carol Tague</p>
5 November 2018	<p>Draft 5 year Flood Risk Management Plan - Include Update community and members engagement</p> <p>Introduction to new approach to Corporate Performance (TBC) (Mike Henry / Rachel Spencer Henshall)</p> <p>Ad Hoc Panel progress report</p> <p>Informal:</p> <p>Action Log Scrutiny Comms</p>	
7 January 2019 (plus co-optee get together)	<p>Regional Update (10 -11)</p> <p>Crime and Disorder (meeting 2) - Annual Crime and Disorder Partnership Plan</p> <p>Q2 Corporate Performance – to determine scrutiny approach moving forward (TBC)</p> <p>Lead Member Reports</p> <p>Informal:</p> <p>Action Log Scrutiny Communications</p>	<p>Kate McNichol / Nick Howe Cllr Light and Cllr Pandor</p>
4 March 2019	Flood Risk Management Update	

	Informal: Action Log Scrutiny Communications	
15 April 2019	Lead Member Reports (incl end of year highlights)	

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